



Annual Report

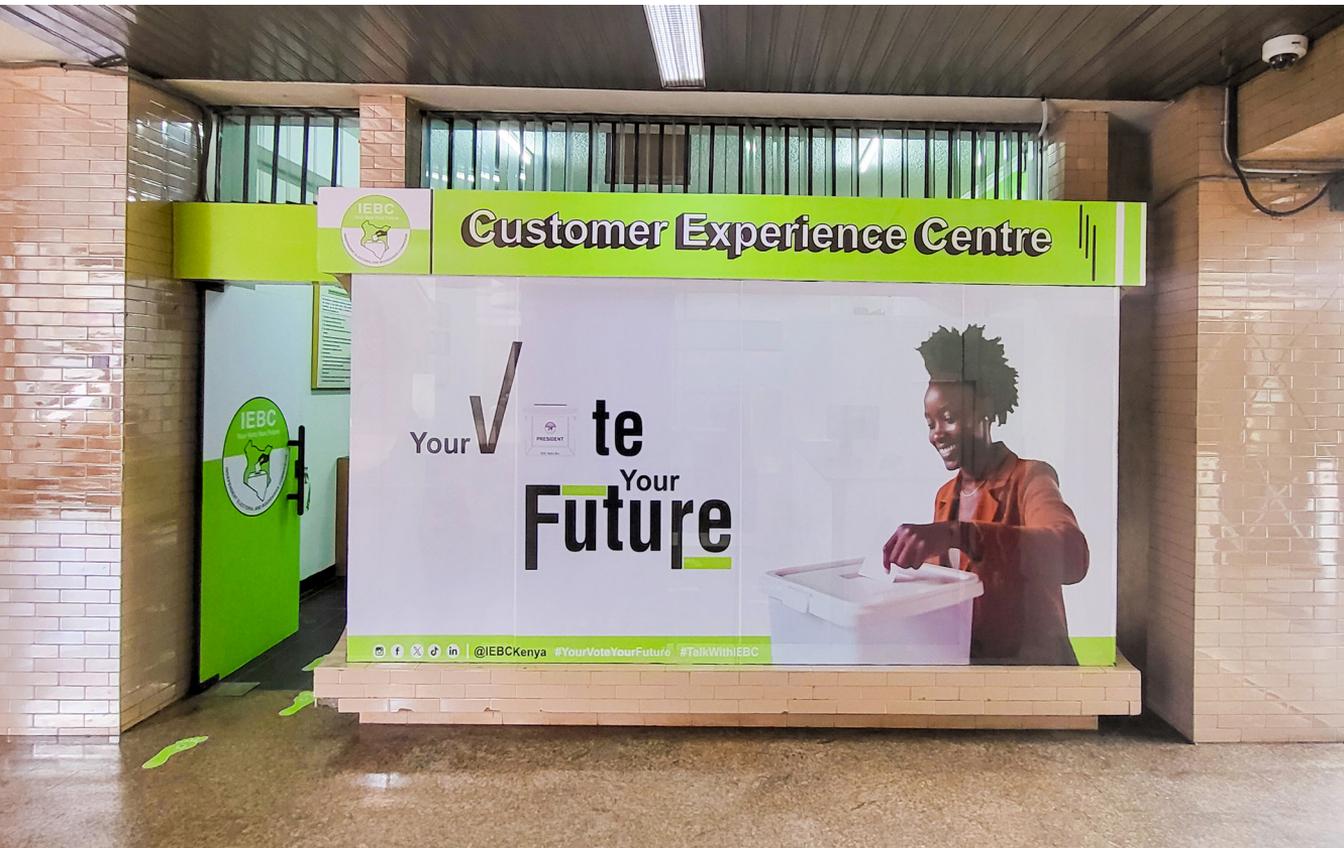
2024 — 2025

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Independent Electoral and Boundaries Commission (IEBC)





Vision

A credible electoral management body that meets the democratic aspirations of the people of Kenya.

Mission

To conduct transparent, efficient, and impartial elections; and undertake boundary delimitation for equitable representation and sustainable democracy.

Core Values

Adherence to the rule of law

We conduct our businesses within the law.

Inclusivity

We respect gender, race, class and disability in the conduct of electoral activities.

Integrity

We conduct our affairs with utmost honesty.

Accountability

We endeavor to be responsible for our actions.

Teamwork

We work collaboratively as colleagues to achieve Commission goals.

Innovativeness

We transform the electoral process by exceeding the expectations of Kenyans.

     @IEBCKenya

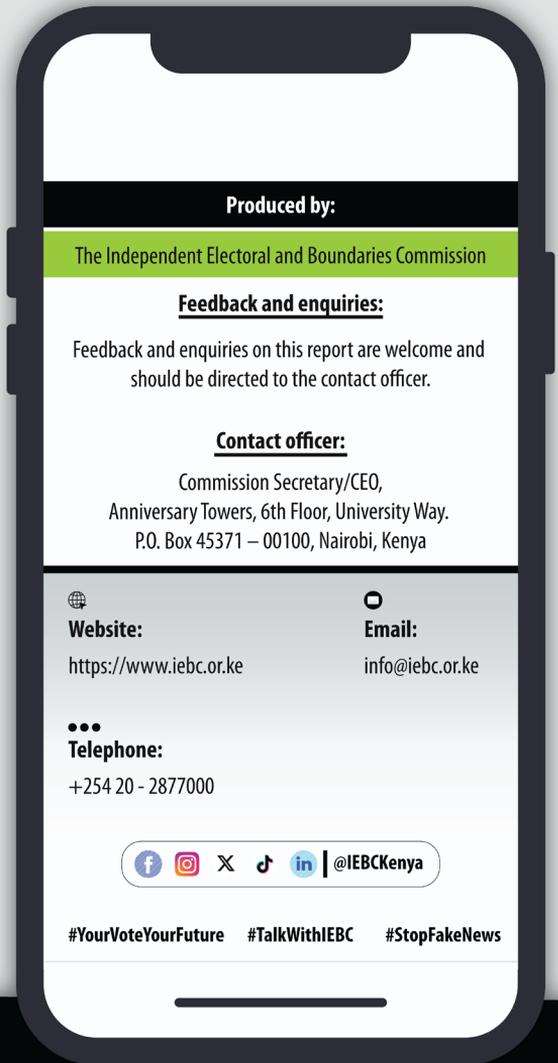
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ACRONYMS AND ABBREVIATIONS

AiA:	Appropriation in Aid
AIE:	Authority to Incur Expenditure
APSHRM:	African Public Sector Human Resource Management
CEM:	County Election Manager
CEO:	Chief Executive Officer
CPA:	Certified Public Accountant
CRMS:	Candidate Registration Management System
CS:	Commission Secretary
CSOs:	Civil Society Organizations
CSR:	Corporate Social Responsibility
CVR:	Continuous Voter Registration
CWMNA:	County Women Member of the National Assembly
DCS:	Deputy Commission Secretary
DIAR:	Diversity, Inclusivity Awards & Recognition
ECK:	Electoral Commission of Kenya
E-GP:	Electronic Government Procurement
ELGIA:	Electoral Law Governance Institute of Africa
ELOG:	Elections Observation Group
EOP:	Election Operational Plan
FPAA:	Foreign Press Association, Africa
GaUSO:	Garissa University Students Organisation
GLA:	Group Life Assurance
GPA:	Group Personal Accident
ICT:	Information Communication and Technology
IEBC:	Independent Electoral and Boundaries Commission
IEC:	Information, Education and Communication
IFES:	International Foundation for Electoral Systems
IPSAS:	International Public Sector Accounting Standards
ISMS:	Information Security Management System
KBC:	Kenya Broadcasting Corporation
KRA:	Key Result Area
MCA:	Member of County Assembly
MNA:	Member of the National Assembly
MoUs:	Memoranda of Understanding
NCPB:	National Cereals and Produce Board
NITF:	Nairobi International Trade Fair
NGEC:	National Gender and Equality Commission
NOCK:	National Olympic Committee of Kenya
ODPC:	Office of Data Protection Commission
ORPP:	Office of the Register of Political Parties
PPLC:	Political Parties Liaison Committee
PDF:	People's Dialogue Forums
PDPs:	Part Development Plans
PFM:	Public Finance Management
PPADR:	Public Procurement and Asset Disposal Regulations
PPIP:	Public Procurement Information Portal
PPRA:	Public Procurement Regulatory Authority
SEO:	Senior Elections Officer
SIGs:	Special Interest Groups
SLA:	Service Level Agreement
SOPs:	Standard Operating Procedures
UNDP:	United Nations Development Programme
WAN:	Wide Area Network

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Independent Electoral and Boundaries Commission



30th September, 2025

**H.E. Hon. Dr. William Samoei Ruto, C.G.H.,
President of the Republic of Kenya &
Commander-in-Chief of the Defence Forces,
P.O. Box 62345-00200,
Harambee House,
NAIROBI.**

The Independent Electoral and Boundaries Commission (IEBC) is honored to present its Annual Report for the financial year ending 30th June 2025.

This report has been prepared in full compliance with the law, specifically:

1. Article 254 of the Constitution of Kenya (2010) and Section 24(1) of the IEBC Act (2011), which require the Commission to submit an annual report to the President and Parliament, detailing its functions, activities, performance, and financial statements.
2. Section 81(1) and (2) of the Public Finance Management Act (2012), which obligates all public entities to ensure that public resources are utilized prudently and responsibly.

In line with these statutory provisions, I hereby submit the Annual Report and unaudited financial statements of the Commission for the year ended 30th June 2025. This report reflects the Commission's performance, accountability, and commitment to upholding its constitutional mandate of delivering free, fair, and credible elections.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read 'Erastus Edung Etheke', is written over a horizontal line.

**Erastus Edung Etheke, HSC
Chairperson, Independent Electoral and Boundaries Commission**



Independent Electoral and Boundaries Commission

30th September, 2025

Hon. Moses M. Wetang'ula, E.G.H.
Speaker of the National Assembly,
Parliament buildings,
P.O. Box 4842-00100,
NAIROBI.

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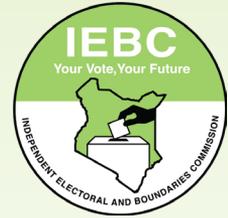
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Erastus Edung Etheke, HSC
Chairperson, Independent Electoral and Boundaries Commission



Independent Electoral and Boundaries Commission

30th September, 2025

**Hon. Amason Jeffah Kingi, EGH,
Speaker of the Senate,
Parliament Buildings,
NAIROBI.**

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Respectfully submitted,

Erastus Edung Etheke, HSC
Chairperson, Independent Electoral and Boundaries Commission

CHAIRPERSON'S FOREWORD



Erastus Edung Etheke, HSC

IEBC Chairperson

As I assume office, I do so with deep respect for the foundation laid during the 2024/2025 financial year, a period marked by resilience, transformation and modernization at the Commission. Despite institutional transitions, including the absence of Commissioners, the Secretariat maintained unwavering focus and fulfilled its constitutional mandate with professionalism, respect for the rule of law and integrity.

Throughout the year under review, the Commission achieved notable progress in strengthening governance, advancing electoral legal reforms and modernising electoral systems. Key initiatives such as enhancing internal audit mechanisms, developing critical amendment bills and refining the Candidate Registration Management System (CRMS) demonstrate a forward looking and reform-driven institution.



As we transition into the next strategic cycle, I am keenly aware of heightened public expectations. The approval of our 2024–2029 Strategic Plan will lay the foundation for the development of the Elections Operation Plan (EOP) for the 2027 General Election and the Boundaries Review Operation Plan (BROP).

The Commission intensified its public outreach efforts that included expanded voter education, partnerships and proactive media engagement, which further sustained public trust in our electoral processes.

Despite inadequate funding, the Commission exercised fiscal discipline and remained committed to building institutional resilience. These efforts establish a robust foundation for the critical work ahead.

As we transition into the next strategic phase, I am keenly aware of heightened public expectations. The approval of our 2024–2029 Strategic Plan will lay the foundation for the development of the Elections Operation Plan (EOP) that will provide a roadmap for the conduct of the 2027 General Election and the Boundaries Review Operation Plan (BROP) for finalization of boundaries delimitation.

However, there are urgent priorities lined up, including concluding pending by elections, implementing continuous voter registration and education, addressing the Supreme Court advisory opinion on boundaries delimitation and preparing comprehensively for the 2027 General Election. I assure Kenyans that this Commission is fully capable of surmounting emerging challenges.

Further, delayed disbursement of funds has for long impeded timely implementation of electoral activities. This calls for speedy operationalization of the IEBC Fund to give the Commission ample time to plan effectively on electoral operations.

In conclusion, this new team of Commissioners brings on board strategic clarity, renewed leadership and collective resolve to deliver credible, inclusive and transparent electoral processes. I extend profound gratitude to the Secretariat, our development partners and all stakeholders for their steadfast support, commitment and trust in the Commission's vision and mission.

Erastus Edung Etheke, HSC

IEBC Chairperson

COMMISSION SECRETARY/CEO OVERVIEW



Marjan H. Marjan, MBS
Commission Secretary/ CEO

The 2024/2025 financial year marked a pivotal chapter for the Commission — a year of transition and steady progress. While concluding priority initiatives under the expired 2020–2024 Strategic Plan, we also prepared the ground for the 2024–2029 Strategic Plan, positioning the institution for the next electoral cycle.

Our work during the year was anchored on five pillars: governance and legal reform, electoral preparedness, stakeholder engagement, institutional capacity, and prudent financial management. Together, these efforts underscored our determination to safeguard the integrity of electoral administration and build public confidence.

Strengthening Corporate Governance and Legal Framework

The Commission deepened governance and accountability through stronger oversight, tighter internal controls, and enhanced risk management systems. Progress in electoral law reform was evident with the drafting and submission of multiple amendment bills to Parliament. We also broadened stakeholder engagement — working with the Political Parties Liaison Committee, civil society, and constitutional commissions — to promote institutional reforms and inclusivity in electoral processes.

Enhancing the Conduct of Elections

In line with our constitutional mandate, the Commission modernized electoral operations. Key achievements included:

- Development of the Online Voter Pre-Registration System (under stakeholder validation before roll-out).
- Management of by-elections and facilitation of 26 external elections.
- Enhancement of the Candidate Registration Management System (CRMS).
- A comprehensive review of electoral materials and training frameworks to strengthen readiness for the 2027 General Elections.

Expanding Public Outreach

We intensified voter education and stakeholder engagement across multiple platforms. From school forums and national events to mainstream and digital media — including the launch of LinkedIn and TikTok platforms — the Commission amplified its visibility and outreach. Notably, the piloting of the Customer Experience Centre at Anniversary Towers significantly enhanced service delivery and public access to electoral information.

Advancing Equitable Representation

Preparatory activities for the Second Boundary Review continued, including data audits, geospatial mapping, and demographic analysis. However, the formal review could not begin due to the lapse of statutory timelines following vacancies in the Commission's leadership. To safeguard constitutional compliance, we sought a Supreme Court advisory opinion — a decision that will be pivotal in guiding future delimitation and ensuring equitable representation for all Kenyans.

Strengthening Strategic Operations

The Secretariat advanced reforms in staff welfare, organizational restructuring, ICT infrastructure, and capacity development — measures critical for a professional and responsive workforce. On financial management, the Commission upheld fiscal discipline, recording a 99% absorption rate of the Kshs. 3.81 billion allocated for recurrent expenditure, in full compliance with the Public Finance Management Act. Despite the lack of development funding, resources were maximized for high-impact programs.

Financial Management

3.81 Billion | **99%** Absorption Rate

Final Reflections

Despite challenges — notably limited funding and the absence of a full quorum of Commissioners — the Commission Secretariat remained steadfast in fulfilling its constitutional mandate. The milestones achieved this year provide a firm foundation for the 2027 General Elections.

As we embark on a new strategic phase, the Commission remains committed to innovation, inclusivity, institutional integrity, and service excellence. I extend my deep appreciation to our staff, partners, stakeholders, and the Kenyan people for their unwavering support and trust.



Marjan H. Marjan, MBS

IEBC Commission Secretary/ CEO

EXECUTIVE SUMMARY

In the 2024/2025 financial year, the Independent Electoral and Boundaries Commission (IEBC) continued to deliver on its constitutional mandate by focusing on operational resilience, institutional reforms and strategic preparedness for the 2027 General Elections. Despite facing leadership gaps, constrained funding and aging infrastructure, the Commission remained steadfast in strengthening democratic processes through reforms and service innovation. Key achievements were realized across all six Key Result Areas (KRAs) of the expired 2020–2024 Strategic Plan.

KRA 1: Strengthening Corporate Governance

The Commission prioritized accountability and institutional integrity by holding five Audit and Risk Committee meetings, producing eight Internal Audit reports, one Risk & Compliance report, and implementing 82% of audit recommendations. Professional bodies certified all internal audit staff. Knowledge sharing was advanced through peer learning and international engagements.



KRA 2: Enhancing the Legal Framework

Electoral law reform remained a top priority. The Commission developed 13 proposed legislations. It also engaged with two parliamentary committees, strengthened collaboration with stakeholders, including civil society and the Political Parties Liaison Committee (PPLC), and managed a range of legal matters, including litigation, contractual oversight, and investigations into internal malfeasance.



KRA 3:

Effective Conduct of Elections

The Commission received 12 writs from the Senate, the National Assembly and the County Assemblies for by-elections and has prepared to conduct them. It has also facilitated 70 external electoral events in the year under review. The Commission initiated the development of an Online Voter Pre-Registration System and continued the enhancement of the Candidate Registration Management System (CRMS), in collaboration with other state agencies.

12



Writs
Received for
By-Elections

70



External
Electoral
events

KRA 4:

Public Outreach and Engagement

Stakeholder engagement and voter education efforts were scaled up through school programs, outreach events, and digital campaigns. The Commission expanded its public communication through new platforms, including LinkedIn and TikTok, and operationalized the Customer Experience Centre to improve responsiveness. The Commission continued to enhance Strategic media engagement and community Corporate Social Responsibility (CSR) initiatives, further supporting transparency and public trust.

Operationalization

Customer Experience Centre



KRA 5:

Equitable Representation



The Commission upheld its Constitutional duty on equitable representation under Article 89 by starting preparatory work for the second boundary review. Major accomplishments included data and geospatial analysis of the 2019 census, the creation of a geo-database, analysis of demographic trends, and improved stakeholder engagement through partnerships with the University of Nairobi and Uraia Trust. However, the review was not completed within the Constitutional timelines following the end of the previous Commissioners' term.

KRA 6:

Strengthening Strategic Operations

Internal reforms were accelerated to strengthen human capital and administrative systems. The Commission conducted organizational audits, supported professional development, and reviewed ICT systems and structures to improve internal efficiency and service delivery.

The Commission was allocated Kshs. 3.81 billion in recurrent expenditure, with no funds for development projects. Nonetheless, it achieved a budget absorption rate of 99%, ensured timely reporting, and complied fully with the Public Finance Management Act (PFMA). The Commission also optimised its Appropriation in Aid (AIA) revenue streams to sustain core operations.

Financial Management

3.81 Billion | **99%** Absorption Rate

Key Challenges and Forward Outlook

Institutional performance was limited by the absence of a fully constituted Commission and inadequate funding for the implementation of electoral activities. These affected continuous voter education, the upgrading and maintenance of ICT infrastructure, and limitations in staffing capacity.

Addressing these issues requires the urgent approval of the 2024–2029 Strategic Plan, a supportive legal framework for resource mobilization, and collaboration among multiple stakeholders.

Despite these constraints, the Commission's performance in 2024/2025 established a solid foundation for electoral preparedness. The achievements demonstrate a clear commitment to integrity, innovation, and inclusion as the Commission readies itself for the next electoral phase.

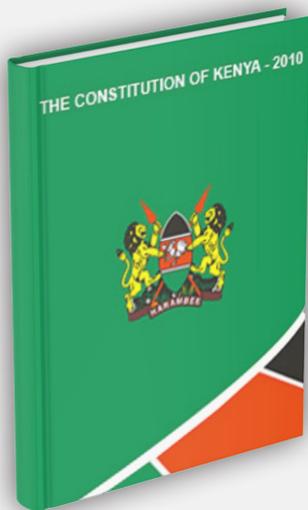


CHAPTER 1

ABOUT THE COMMISSION



Commission Chairperson Erastus Edung Etheikon, HSC (**centre**) with Members of the Commission (**from left to right**) Prof. Francis Aduol, Ann Nderitu, CBS, Vice Chairperson Fahima Araphat Abdallah, Dr. Alutalala Mukhwana, Hassan Noor Hassan, EBS and Marykaren Sorobit. The Commission's governance framework is designed to promote transparency, accountability, strategic leadership and policy oversight.



The Independent Electoral and Boundaries Commission is established under

Article 88 (1)

and incorporated as a body corporate under

Article 253

The Commission derives its mandate from

Article 88(4)

1.1 Introduction

This chapter provides background information about the Independent Electoral and Boundaries Commission (IEBC). It explains the Commission's establishment, mandate, organisational structure, and governance framework. Further, it describes the Commission's programmes and the Strategic Plan 2020-2024.

1.2 Establishment and Mandate of the Commission

The Independent Electoral and Boundaries Commission is established under Article 88 (1) and incorporated as a body corporate under Article 253 of the Constitution of Kenya 2010.

The Commission derives its mandate from Article 88(4) of the Constitution of Kenya, 2010, to conduct or supervise referenda and elections to any elective body or office established by the Constitution and any other elections as prescribed by an Act of Parliament. The Commission is specifically responsible for:

- a. The continuous registration of citizens as voters;
- b. The regular revision of the voters' roll;
- c. The delimitation of constituencies and wards;
- d. The regulation of the process by which parties nominate candidates for elections;
- e. The settlement of electoral disputes, including disputes relating to or arising from nominations but excluding election petitions and disputes subsequent to the declaration of election results;
- f. The registration of candidates for election;
- g. Voter education;
- h. The facilitation of the observation, monitoring and evaluation of elections;
- i. The regulation of the amount of money that may be spent by or on behalf of a candidate or party in respect of any election;
- j. The development and enforcement of a code of conduct for candidates and parties contesting elections; and
- k. The monitoring of compliance with the legislation candidates by parties.

To achieve its mandate, various laws were enacted to operationalize the Commission's mandate. These include;

The Commission is composed of a Chairperson and six Commissioners, as provided under

Article 88(5)

of the Constitution of Kenya, 2010, and

Section 5

of the IEBC Act, 2011

The Chairperson and Commissioners serve a single non-renewable term of six years, as stipulated in

Article 250(6)(a)

of the Constitution of Kenya, 2010, and

Section 7(1)

of the IEBC Act, 2011

- The Independent Electoral and Boundaries Commission Act, 2011,
- Elections Act, 2011,
- Political Parties Act, 2011,
- Election Campaign Financing Act, 2013,
- Election Offences Act, 2016, and
- The Election Regulations, 2012.

1.3 Organisation and Governance Structure

1.3.1 Organisation Structure

The Independent Electoral and Boundaries Commission is structured into the Commission and the Secretariat. Further, the Commission conducts its business through established Committees and the Plenary.

1.3.1.1 The Commission

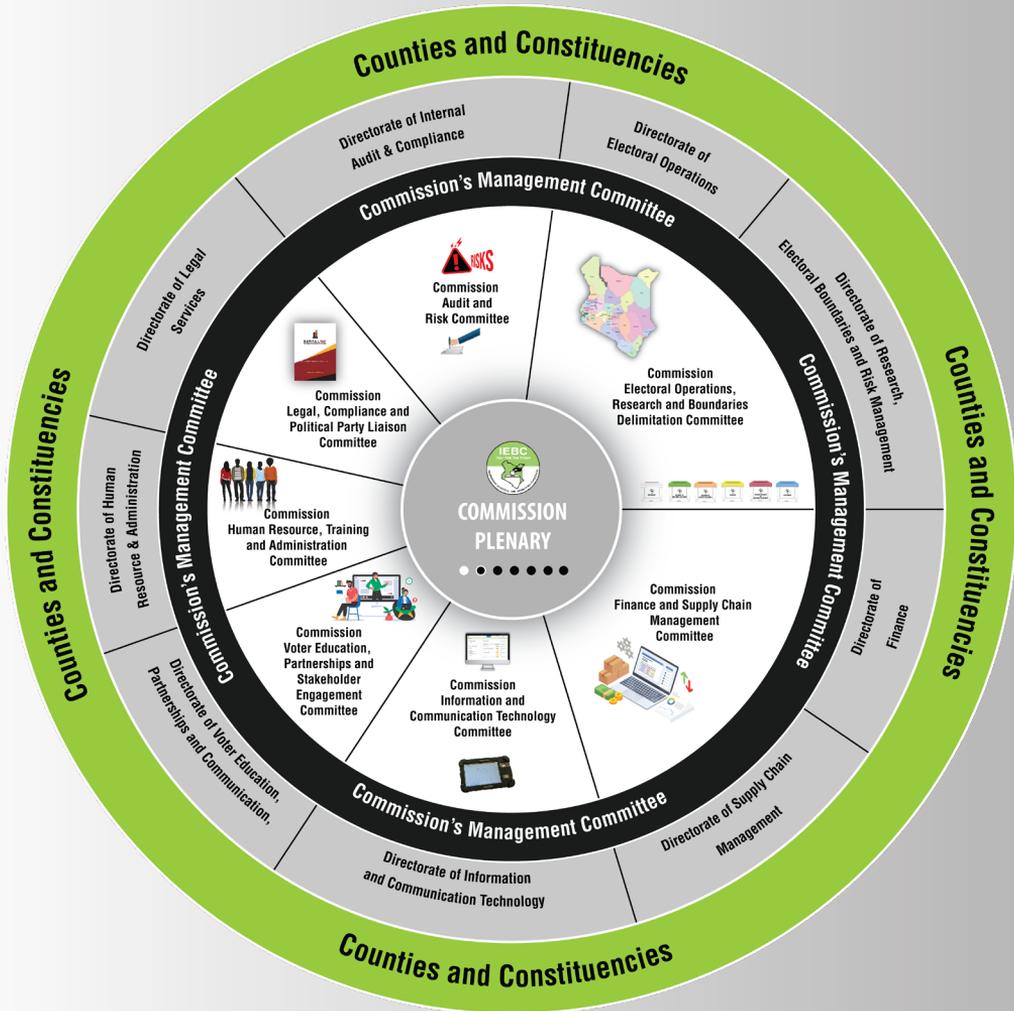
The Commission is composed of a Chairperson and six Commissioners, as provided under Article 88(5) of the Constitution of Kenya, 2010, and Section 5 of the IEBC Act, 2011. These members are appointed by the President through a competitive and transparent process involving a selection panel and approval by the National Assembly, in line with Article 250(2), (4) of the Constitution.

The Chairperson and Commissioners serve a single non-renewable term of six years, as stipulated in Article 250(6) (a) of the Constitution and Section 7(1) of the IEBC Act. The Commissioners provide strategic leadership, oversight, and policy direction to ensure the Commission effectively fulfils its constitutional mandate and upholds democratic governance in Kenya.

1.3.1.2 The Committees of the Commission

The Commission establishes Committees to improve coordination and oversight across core functions, including;

- i. Electoral Operations, Research and Boundary Delimitation Committee,
- ii. Voter Education, Partnership, Information and Stakeholder Committee,
- iii. Information and Communication Technology (ICT) Committee,
- iv. Legal Compliance and Political Party Liaison Committee,
- v. Human Resources, Training and Administration Committee,
- vi. Finance and Supply Chain Committee, and
- vii. Audit and Risk Committee.



Plenary	7 Commission Committees	9 Directorates	Counties and Constituencies
	Commission Audit and Risk Committee	Directorate of Audit & Compliance	
Commission Electoral Operations, Research and Boundaries Delimitation Committee	Directorate of Electoral Operations Directorate of Research, Electoral Boundaries and Risk Management		47 Counties
Commission Finance and Supply Chain Management Committee	Directorate of Supply Chain Management Directorate of Finance		290 Constituencies
Commission Information and Communication Technology Committee	Directorate of Information and Communication Technology		
Commission Voter Education, Partnerships and Stakeholder Engagement Committee	Directorate of Directorate of Voter Education, Partnerships and Communication,		
Commission Human Resource, Training and Administration Committee	Directorate of Human Resource & Administration		
Commission Legal, Compliance and Political Party Liaison Committee	Directorate of Legal Services		

Figure 1: The Commission Committees

1

Secretary/Chief Executive Officer (CS/CEO)

Serves as the head of the Secretariat and is the Accounting Officer for the Commission

2

Deputy Commission Secretaries (DCSs)

Responsible for Operations and Support Services and also assist the CS/CEO

9

Directorates

Whose role is to implement the Commission's policies and strategy.

47

The Commission has devolved functions to the county and constituency levels to ensure effective service delivery and efficient implementation of activities and programmes.

A County Elections Manager (CEM) heads the County, whereas a Senior Elections Officer (SEO) heads the Constituency.

During the year under review, the Commission Committees were not operational due to vacancies in the offices of the Chairperson and Commissioners, except the Audit and Risk Committee, which is chaired by an external person.

1.3.1.3 The Secretariat

The Secretariat comprises of the Commission Secretary/Chief Executive Officer (CS/CEO) and the staff of the Commission. The CS/CEO serves as the head of the Secretariat and is the Accounting Officer for the Commission. Two Deputy Commission Secretaries (DCSs), responsible for Operations and Support Services, assist the CS/CEO. The secretariat's role is to implement the Commission's policies and strategy. Additionally, the Secretariat comprises of nine directorates, as follows:

- i. Electoral Operations,
- ii. Voter Education, Partnerships and Communication,
- iii. Research, Electoral Boundaries and Risk Management,
- iv. Information and Communication Technology,
- v. Finance,
- vi. Legal Services,
- vii. Human Resources and Administration,
- viii. Supply Chain Management, and
- ix. Internal Audit and Compliance.

The Commission has devolved functions to the county and constituency levels to ensure effective service delivery and efficient implementation of activities and programmes. A County Elections Manager (CEM) heads the County, whereas a Senior Elections Officer (SEO) heads the Constituency.

1.3.1.4 Ad hoc Committees

During the year under review, ad hoc committees were constituted for Commission's operations as shown in Table 1.

Table 1: Summary of the Status of Ad hoc Committees

S/No	Description	Function	Status
1	Technical working group on assessment of the expired 2020-2024 Strategic Plan	Review the assessment report of the expired strategic plan 2020-2024. Develop the Situation analysis from the assessment report Prepare a draft Strategic Plan 2024-2029	Conducted the assessment of the 2020-2024 Strategic Plan in collaboration with IFES. Draft 2024-2029 Strategic plan developed, approved by the management, and ready for stakeholders' validation
2	Committee to set up Customer Experience Centre	Oversee, coordinate, and ensure the effective establishment and operation of the Customer Experience Centre.	Phase one of the Customer Experience Centre is now operational.
3	Committee for the development of the IEBC Service Charter	Review the existing Service chapter and ensure that the common and core elements are included in the service charter.	Service Charter developed and approved by the Management Committee
4	Committee to develop the Commission's Data Inventory supported by IFES	Develop a data inventory to ensure that the Commission complies with the Data Protection Act	Draft data inventory developed
5	Committee on induction of new Commissioners	Induct new Commissioners into Commission processes	Induction operations plan developed

1.3.1.5 IEBC Programmes

The Commission's programmes are realised through six key result areas as stipulated in the Strategic Plan 2020-2024. The Commission endeavours to achieve the following strategic outcomes and objectives:



1

Objective

To deliver free, fair and credible elections.

Outcome

Meet the democratic aspirations of the people of Kenya.



2

Objective

To promote equity in representation and participation in the electoral process.

Outcome

Equitable representation and sustainable democracy.

1.4 Strategic Planning and Institutional Strengthening

During the year under review, the Commission drafted the Strategic Plan 2024–2029, outlining proposed objectives, strategies, and targets. Once approved, the Strategic Plan will define the organisation's strategic direction for the next five years. To enhance institutional operations, the Commission also implemented Policies, Standard Operating Procedures (SOPs) and Operational Manuals.





The Commission

- 1 Chairperson
- 1 Vice-Chairperson
- 5 Commissioners

IEBC Secretariat

- 1 Commission Secretary/Chief Executive Officer (CS/CEO)
- 2 Deputy Commission Secretary (DCS)
- 9 Directors

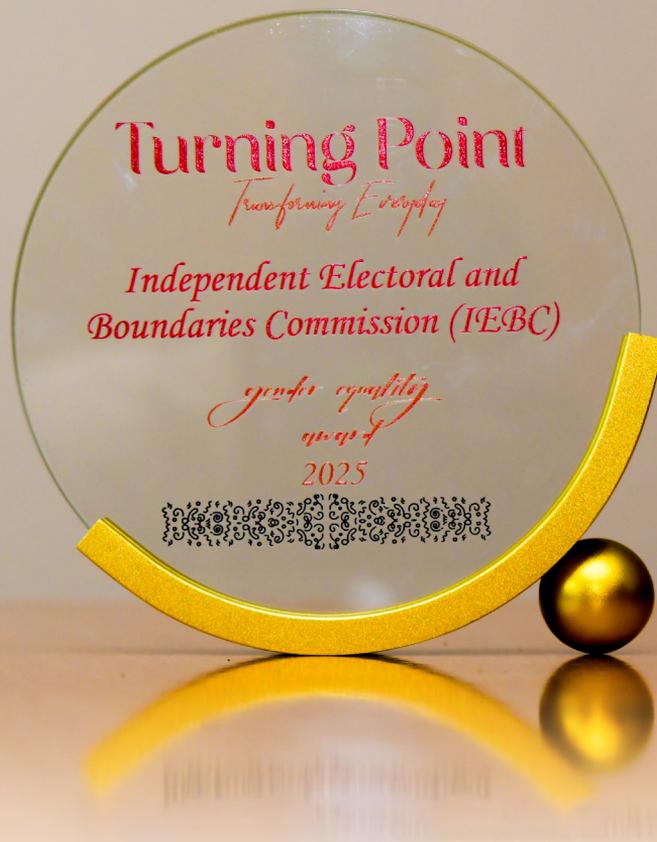
- 24 Managers
- 47 County Election Managers
- 290 Senior Election Officers

812

Staff in-post
517  295

1,138

Commission's approved establishment



CHAPTER 2

PERFORMANCE BY KEY RESULT AREA

2.0 Introduction

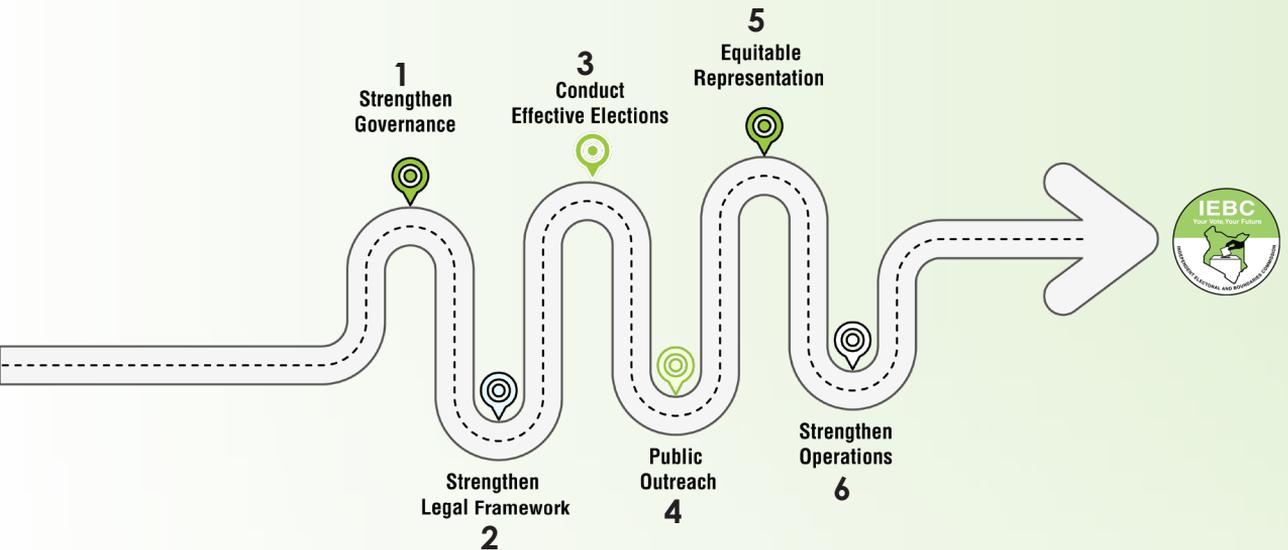
This chapter evaluates the Commission's performance in delivering its mandate based on the Key Result Areas (KRAs) of the 2020–2024 Strategic Plan, which expired in June 2024.

Whereas a draft Strategic Plan for 2024–2029 had been developed, it could not be approved within the year under review owing to vacancies in the Office of the Chairperson and Commissioners, thus necessitating continued operations under the expired Plan.



KRA

The Key Result Areas include;



2.1

KRA 1: Strengthening Corporate Governance

2.1.1 Composition and Role of Commissioners in Corporate Governance

As provided under the IEBC Act, 2011, and Article 88 of the Constitution, the Commission comprises a Chairperson and six members appointed through a process involving a selection panel, Presidential nomination, and Parliamentary approval. Commissioners serve a single non-renewable term of six years and must meet the leadership and integrity standards under Chapter Six of the Constitution.

The Commission's governance framework is designed to promote transparency, accountability, strategic leadership, policy formulation, and oversight. Whilst the Chairperson leads in setting strategic direction, all Commissioners collectively safeguard compliance with Constitutional and statutory obligations.

The Commission



Erastus Edung Etheke, HSC
Chairperson



Fahima Araphat Abdallah, OGW
Vice Chairperson



Anne Njeri Nderitu, CBS
Commissioner



Dr. Alutalala Mukhwana
Commissioner



Marykaren Sorobit
Commissioner



Hassan Noor Hassan, EBS
Commissioner



Prof. Francis Odhiambo Aduol
Commissioner





“I want to reaffirm my personal commitment and support - and that of my fellow team members - to lead with transparency, fairness and courage. We will uphold the rule of law, champion for inclusivity, enhance teamwork, and pursue innovation wherever possible.”

IEBC Chairperson
Erastus Edung Ethekeon, HSC

During the year under review, the offices of the Chairperson and members of the Commission were vacant. As a result, policy formulation, strategic governance and oversight of the Secretariat could not be undertaken.

The Secretariat

1

Commission Secretary/ CEO

2

Deputy Commission Secretaries

9

Directorates



Marjan Hussein Marjan, MBS
Commission Secretary/ CEO



Ruth K. S. Kulundu
DCS - Operations



Obadiah Keitany, MBS
DCS - Support Services



Agatha Wahome
Ag. Director Internal Audit & Compliance



Dr. Meshack K. Lomoywara
Ag. Director Research, Electoral Boundaries & Risk Management



Moses Sunkuli, OGW
Director Electoral Operations



Joyce N. Ekuam
Ag. Director Voter Education, Partnerships & Communication



Chrispine Owiye, OGW
Director Legal Services



Reuben Chirchir
Ag. Director Finance



Michael Ouma, HSC
Director ICT



Khadija Ramadhani
Ag. Director Supply Chain Management



Abdalla Hassan
Ag. Director Human Resource & Administration



The Commission made considerable progress in modernising electoral processes. Key initiatives included the commencement of the development of an Online Voter Pre-Registration System, facilitation of 70 external elections, and enhancement of the Candidate Registration Management System (CRMS).

Marjan H. Marjan, MBS

IEBC Commission Secretary/ CEO

2.1.2 Peer Learning, International Liaisons and Observation Missions

During the year under review, Commission participated in peer learning, international liaison engagements and observation missions.

a.

South Sudan

South Sudan National Election Commission (NEC)

The Commission hosted a delegation from the South Sudan National Election Commission (NEC) who were on a one-week benchmarking tour and peer exchange forum. This was part of their preparations to hold their first ever democratic elections.



b.

South Sudan

South Sudan National Election Commission (NEC)

The National Elections Commission (NEC) of South Sudan visited Kenya for a benchmarking tour and peer exchange forum with IEBC. The team was met by Mr. Felix Koskei, the Head of Public Service and Chief of Staff. South Sudan will hold their first ever democratic elections in 2026.



c.

Somaliland

Somaliland National Electoral Commission

The Commission hosted the Somaliland National Electoral Commission (NEC) delegation and shared experiences in how to conduct credible elections ahead of their Presidential and Legislative polls in Somaliland in November 2024.



d.

Nigeria

National Assembly of the Federal Republic of Nigeria

The Commission hosted a delegation from the National Assembly of the Federal Republic of Nigeria. The two institutions discussed election management and its impact on women's political representation, gender responsive and legal/constitution reforms.



Article 226

of the Constitution of Kenya mandates all government and public entities to **maintain proper financial records and subject their accounts to regular audits.**

Section 73(5)

of the Public Finance Management Act, 2012, **obligates every national government entity to establish an independent audit committee.**

5

Members

Commission's Audit and Risk Committee is composed of five members.

Commission's Audit and Risk Committee

- Held **5** meetings
- Developed and presented **8** Internal Audit reports
- **38** Audit and Risk Committee meeting resolutions

2.1.3 Audit and Risk Management

The Audit, Compliance, and Risk Management function ensures transparency, accountability, and effective use of resources through independent assessment of internal controls, financial management, and compliance with laws and policies. It helps the Commission to identify, assess, and mitigate potential risks that could affect the delivery of its electoral mandate, while promoting sound decision-making, enhancing institutional integrity and deepening public trust.

2.1.3.1 Audit and Risk Committee

Article 226 of the Constitution of Kenya mandates all government and public entities to maintain proper financial records and subject their accounts to regular audits. In alignment with this, Section 73(5) of the Public Finance Management Act, 2012, obligates every national government entity to establish an independent audit committee.

The Commission's Audit and Risk Committee is composed of five members: an IEBC Commissioner, a representative of the National Treasury, an appointed member from the ICT authority, and two others competitively recruited externally. One of the externally recruited members chairs this Committee. During the year under review, the Committee held five (5) Audit and Risk Committee meetings.

2.1.3.2 Internal Audit and Compliance

The internal audit function is established under Section 73 of the Public Finance Management Act, 2012 and Regulations 2015. During the year under review;

- i. The Committee held five (5) meetings, exceeding the mandatory four (4),
- ii. Developed and presented eight (8) Internal Audit reports to the Audit and Risk Committee, and
- iii. Made thirty-eight (38) Audit and Risk Committee meeting resolutions.

2.1.3.3 External Audit

Article 229 of the Constitution of Kenya, 2010, mandates the Office of the Auditor General to audit and report on the accounts of all state organs and public entities. In compliance with this provision, the Commission underwent external audits during the year under review which comprised both system and statutory. The audits provided an independent evaluation of the Commission's financial management, internal controls, and compliance with legal requirements.

2.1.3.4 Risk Management and Data Protection

a. Risk Management

The Commission recognizes that risk management and assurance are key in corporate governance. These principles guide the Commission's commitment to accountability, transparency, and institutional integrity.

To implement this, the Commission has established internal control systems, compliance frameworks, and periodic risk assessments to identify, monitor, and mitigate potential threats to its operations and objectives.

During the year under review, the Commission:

- i. Updated the Commission Risk Register, and
- ii. Conducted risk assessment of Commission processes, activities, operations and assets.

b. Data Protection

Personal data protection in Kenya is governed by the Data Protection Act, 2019, which operationalizes the right to privacy as enshrined in Article 31(c) and (d) of the Constitution of Kenya. As a data controller and processor handling sensitive voter and electoral information, the Commission legally complies with the provisions of the Act.

During the year under review, the Commission developed a draft data inventory. The performance indicators on corporate governance are highlighted in Table 2.

Personal data protection in Kenya is governed by the

Data Protection Act, 2019

operationalizes the right to privacy as enshrined in

Article 31(c) and (d)

Table 2: Performance Matrix

Performance Indicator	Planned Target	Actual Achievement	Remarks
Percentage of Audit and Risk Committee attendance	100	81	Overlapping commitment by one (1) member
Number of Audit and Risk Committee meetings	4	5	

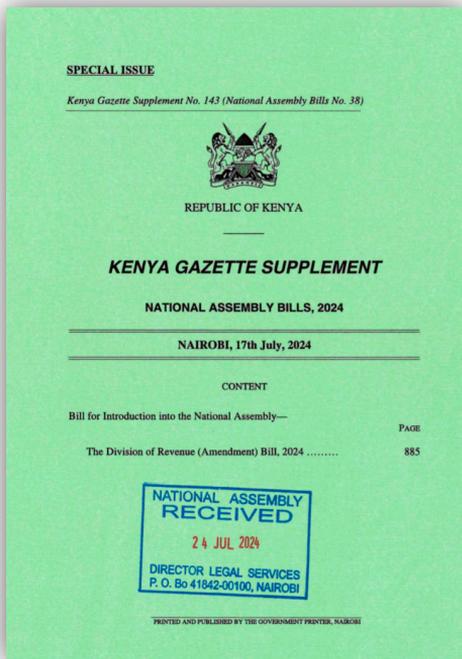
Performance Indicator	Planned Target	Actual Achievement	Remarks
Number of external audits conducted	1	1	
Percentage of audit recommendations implemented within agreed timelines	100	82	Addressing recommendations is an ongoing activity
Percentage of execution of the work plan	100	82	Two (2) audit activities were deferred due to budgetary constraints
Number of risk assessments and monitoring reports prepared and disseminated	4	4	
Number of times the Risk Register was updated	4	4	

2.2

KRA 2: Strengthening the Legal Framework

During the year under review, the Commission identified gaps, emerging issues and developed the following proposals for consideration by Parliament to strengthen the legal framework;

1. The Elections (Amendment) Bill, 2024,
2. The Election Offences (Amendment) Bill, 2024,
3. The County Governments Election Laws (Amendment) Bill, 2024,
4. The Political Parties (Amendment) Bill, 2024,
5. Draft Referendum Bill, 2024,
6. Draft Election Campaign Financing (Amendment) Bill, 2024,
7. Draft Election (Voter Registration) (Amendment) Regulations, 2024,
8. Draft Election (General) Regulations, (Amendment) Regulations, 2024,
9. Draft Election (Voter Education) (Amendment) Regulations, 2024,
10. Draft Elections (Party Primaries and Party Lists) (Amendment) Regulations, 2024,
11. Draft Elections (Technology) (Amendment) Regulations, 2024,
12. Draft Referendum Regulations, 2024 and
13. Draft Election Campaign Financing Regulations, 2024.



The Commission appeared before Parliamentary Committees and made submissions on the following proposed bills for enactment:

1. Independent Electoral and Boundaries Commission (Amendment) Bill, 2024,
2. Elections (Amendment) Bill, 2024,
3. The Election Offences (Amendment) Bill, 2024,
4. The County Governments Election Laws (Amendment) Bill, 2024, and
5. The Political Parties (Amendment) Bill, 2024.

The Independent Electoral and Boundaries Commission (Amendment) Bill, 2024, was enacted into law, but the other three are pending before parliament. The Commission also engaged with various stakeholders to give views and recommendations on how best to improve electoral justice. Table 3 summarizes the stakeholders' engagement.

Table 3: Stakeholders' Engagement/Activity

S/No	Engagement/Activity	Stakeholders/Participants
1.	Multisectoral consultative forum and advocacy workshop with key stakeholders on strengthening election management and administration	IEBC, Parliament, Executive, CSO's
2.	Dissemination forum on the findings of the study, Walk the Talk: A Critical Analysis of the Legal Framework on the Inclusion of Special Interest Groups (SIGs)	IEBC, ORPP, NGECC, Political Parties, CSO's

2.2.1 Political Parties Regulations and Election Campaign Financing

a) Political Parties Regulations

The Constitution of Kenya confers upon the Commission the mandate to regulate the process by which Political Parties nominate candidates for elections and the amount of money spent by candidates and political parties in an election. The Political Parties Liaison Committee (PPLC) currently performs its functions through the National PPLC, which comprises six sub-committees, namely: Finance, Legal and Dispute Resolution, Internal & External Affairs, Civic, Political Education, & Publicity, Electoral Process, and Audit & Compliance.

During the year under review, the Commission enhanced collaborative engagements with PPLC to discuss, including *inter alia*, election-related issues and review of laws governing the regulation of Political Parties in election processes, as shown in Table 4.

Table 4: PPLC Engagements

S/No	Meeting	Date	Venue
1	PPLC Plenary Meeting	22 nd July 2024	Jacaranda Hotel, Nairobi County
2	PPLC Plenary Meeting	26 th - 27 th July 2024	Kyaka Hotel, Machakos County
3	PPLC Plenary Meeting	16 th - 19 th January 2025	Lemaiyan Suites, Nakuru County
4	PPLC Plenary Meeting	4 th - 7 th June 2025	Sawela Lodges, Nakuru County

i.

PPLC

ORPP convenes PPLC to deliberate on legal reform and parties' financial reporting tool

Office of the Registrar of Political Parties (ORPP) convened a Political Parties Liaison Committee (PPLC), a two-day consultative meeting, in June 2025 bringing together representatives from political parties, the ORPP and the Independent Electoral and Boundaries Commission (IEBC). The tripartite platform served as a crucial space for deliberations on matters integral to democratic governance and electoral integrity.



ii.

PPLC

Commission represented during the National Political Parties Liaison Committee Meeting

The Commission participated in the National Political Parties Liaison Committee (PPLC) Meeting in January, 2025 hosted by the Office of the Registrar of Political Parties (ORPP) in Naivasha. This meeting deliberated on the proposed reforms to the Political Parties Act, CAP 7D, Political Parties Ideology Guideline framework, electoral reforms brief from Elections Observation Group (ELOG), discussion of the 2024-2025 work plan and consideration of the PPLC strategy paper for FY 2024-26.



S/No	Meeting	Date	Venue
5	The Political Parties Liaison Committee Steering, Chairpersons And Secretaries of Sub-Committees: Youth and Women Program Chairpersons	18 th - 21 st November 2024	Stoni Arthi Machakos County
6	PPLC Meeting - Legal & Disputes Resolution Sub-Committee	22 nd - 25 th January 2025	Argyle Grand Hotel,
7	PPLC Meeting - Legal & Disputes Resolution Sub-Committee	17 th July 2024	ORPP Boardroom 4th Floor
8	PPLC Meeting - Legal & Disputes Resolution Sub-Committee	23 rd October 2024	ORPP Boardroom 4th Floor

b) Election Campaign and Financing

Article 88(4)(i) of the Constitution of Kenya grants the Commission the mandate to regulate the amount of money that may be spent by or on behalf of a candidate or party in relation to elections.

However, the High Court in Constitutional Petition E540 & E546 of 2021, Katiba Institute and three others versus IEBC and 3 others; LSK and another (Interested Parties) [2022] eKLR, held that Section 29(1) of the Election Campaign Financing Act is unconstitutional because it contravenes Articles 10(2)(c) and 88(4) of the Constitution by requiring parliamentary approval of regulations before gazettment.

Furthermore, it found that Sections 12, 18, and 19 of the Election Campaign Financing Act, 2013 do not require parliamentary approval but must be subjected to appropriate public engagement. During the period under review, the Commission lacked a quorum, and as a result, the documents were not considered.

c) Allocation of Party List

Article 90 of the Constitution of Kenya, 2010, bestows upon the Commission the responsibility to conduct and supervise elections for special seats based on proportional representation by use of party lists.

Section 36 of the Elections Act, 2011, consequently, provides that the Commission shall allocate special seats in each of the Assemblies based on the proportional seats a Party obtained in that respective House.

During the year under review, the CS/CEO issued Gazette Notices of nominated Members of County Assemblies pursuant to Court Orders, as shown in Table 5.

Table 5: Reallocation of Special Seats

S/No	Gazette Notice Number	Date of publication	Details of the Gazette Notice
Special Seats			
1	Gazette Notice No. 12898 Vol. CXXVI—No. 152	4 th October 2024	Corrigendum on re-allocation of special seats, Samburu County
Nomination for Deputy Governor			
2	Gazette Notice No. 7739 Vol. CXXVII—No. 125	13 th June 2025	Appointment of the Deputy Governor, Meru County

S/No	Gazette Notice Number	Date of publication	Details of the Gazette Notice
3	Gazette Notice No. 7739 Vol. CXXVII—No. 99	21 st May 2025	Appointment of County Returning Officer for Clearance of Nominated Deputy Governor for Meru County
4	Gazette Notice No. 8439 Vol. CXXVI—No. 101	11 th July 2024	Nomination of the Deputy Governor, Kisii County
5	Gazette Notice No. 8438 Vol. CXXVI—No. 100	8 th July 2024	Appointment of County Returning Officer for Clearance of Nominated Deputy Governor for Kisii County

2.2.2 Litigation

Section 13 of the IEBC Act establishes the Commission as a legal entity capable of suing and being sued. As a result, the Commission has been involved in various legal proceedings, including election petitions, constitutional and human rights cases, commercial disputes, employment matters, appearances before tribunals and legal advisories. Table 6 provides a summary of the litigation cases, while Table 7 provides a summary of legal advisories in the year under review.

Table 6: Summary of Litigation Cases

S/No	Case Number	Parties	Case Type	Case Summary
1	Supreme Court Pet No. E004 of 2024-	IEBC –Vs- State Law	Advisory on delimitation of boundaries	<p>The Commission filed the matter at the Supreme Court seeking an advisory opinion on the delimitation of boundaries as mandated by the Constitution. It seeks to ascertain: -</p> <ol style="list-style-type: none"> Whether the Commission can undertake the process of delimitation of electoral boundaries and other electoral processes in the absence of Commissioners of the requisite quorum of Commissioners; Whether the Commission can conduct a review of the names and boundaries of constituencies and wards when the timelines envisaged under Articles 89(2) and 89(3) as read with Section 26 of the County Governments Act have lapsed; and Whether the Constitutional timelines envisaged under the provisions of Articles 89(2) and 89(7) as read with Section 26 of the County Governments Act can be extended, if so, by whom and under what circumstances. The matter awaits a ruling on notice.

S/No	Case Number	Parties	Case Type	Case Summary
2	Supreme Court Pet. No. E020 of 2025	Dr. Owiso Owiso and 2 Others – VS- IEBC, Hon. Attorney-General & 10 Others	Constitutional Petition	The matter was filed in the Supreme Court regarding the date of the next General Election. The Petitioner seeks a declaration that the fifth year after/from the previous presidential election held on 09 August 2022 commences on 09 August 2026. Therefore, the election should be conducted next on 09 August 2026. The matter awaits directions from the Court.
3	Isiolo Environment and Land Court Case No. E012 of 2021	Abdi Abkulla Tari -Vs- IEBC & 2 Others	Conveyancing Matter	<p>The Plaintiff sued the Commission in relation to ownership of a parcel of land known as Isiolo Township Plot No. 7918/286. He alleged that he was the lawful proprietor and registered owner of the suit property.</p> <p>The Court dismissed the Plaintiff's case and ordered that:</p> <ol style="list-style-type: none"> In line with the provisions of Section 13(7) of the Environment and Land Court Act 2011, the registration of the suit property in the name of the Plaintiff was revoked and/or cancelled. The register in respect of the suit property shall be rectified, and thereafter the name Independent Electoral & Boundaries Commission shall be registered in lieu of the Plaintiff. The land Registrar of Isiolo County shall thereafter proceed to issue the certificate of lease in favour of the Commission. <p>Being aggrieved by the decision of the Isiolo Environment and Land Court, the Plaintiff has thus filed an appeal at the Nyeri Court of Appeal. Nyeri Court of Appeal Civil Application No. E061 of 2025 - Abdi Abkulla Tari –VS- IEBC & 3 Others.</p>
4.	Garissa High Court Constitutional Petition No. 4 Of 2020	Hon. Abdullahi Bashir Sheikh & 24 Others -Vs- IEBC & 4 Others	Constitutional Petition	<p>The matter was in relation to reliance on the 2019 Kenya National Bureau of Statistics population data in delimitation of constituencies and wards in Mandera and Garissa Counties.</p> <p>The Court in its judgement prohibited the Commission (IEBC) from the use and reliance on the 2019 KPHC published results with respect to the affected areas i.e. Mandera North, Mandera West, Banisa, Lafey, Mandera East and Mandera South sub-counties (Constituencies) Eldas, Tarbaj, Wajir West, Wajir East and Wajir North sub-counties(Constituencies) Balambala, Lagdera, Daadab and Garissa Township sub-counties (Constituencies); in the exercise of its mandate, specifically with respect to delimitation of boundaries of constituencies and wards.</p>

Table 7: Summary of Legal Advisories

S/No	Nature of Advisories
1	Legal Advisory on Recall of Members of the National Assembly
2	Advisory on the protest note for treating the ford-k disability league with disdain
3	Transfer of Isiolo Township Plot No. 7918/286 To IEBC (Pursuant to The Judgement Given On 20 th March 2025 In Isiolo Environment and Land Court Case No. E012 of 2021- Abdi Abkulla Tari –V- IEBC & 2 Others)
4	The request for special consideration in nominating a successor for the late Magdalene Kamene Ngulukuku by Maendeleo Chap Chap Party
5	Nairobi High Court Civil Suit E188 of 2020- Transcend Media Group Limited -V- IEBC & Scanad Limited Kenya
6	The Meru High Court of Kenya Constitutional Petition No. E008 of 2025 – Linda Gakii Kiome V. IEBC & 2 Others
7	Advisory on Supreme Court: Petition Appeal No. E014 of 2024 Court Of Appeal: Election Petition Appeal No. E002 Of 2023; High Court: Election Petition Appeal No. E087 Of 2023 between Josephine Wairimu Kinyanjui & Others Vs Mary Charles Kalinga & Others on re-allocation of party lists following nullification by the Court
8	Legal Advisory on Nairobi High Court JR. Misc. Civil Application No. E125 of 2022- Scanad Kenya Limited-Vs- IEBC (Arising from Nairobi High Court Civil Case No. E085 of 2020- Scanad Kenya Limited-Vs-IEBC
9	Legal Advisory on Garissa High Court Constitutional Petition No. 4 of 2020- Hon. Abdullahi Bashir Sheikh & 24 Others -V- IEBC & 4 Others
10	Legal Advisory on Milimani Magistrate Court No. E1497 of 2022- Far East Connection Limited-V- IEBC
11	Legal Advisory on Meru Employment and Labour Relations Court Petition No. E003 of 2024 – Abdi Adan Vs. IEBC
12	Legal Advisory on Nairobi HCCC No. 163 of 2014-Konnexion Systems Limited –V- IEBC
13	Legal Advisory on Nairobi ELRC Cause No. E392 of 2024- Caroline Sabiri Manyange -VS- IEBC
14	Legal Advisory on Nairobi Magistrate's Court Civil Suit No. E089 of 2020 –Godfrey Ninito Lemiso –V- IEBC & Another
15	Legal Opinion on Allocation of Land to IEBC-Mandera County
16	Legal Opinion on Contracting out of NSSF Tier II Contributions by the Employer
17	Iten Environment and Land Court Petition No. E006 of 2022- Joseph Kimutai Chesingei –V- IEBC & 4 Others
18	Legal Advisory on Nairobi Employment and Labour Relations Court No. E016 of 2023-Mohamed Maow Abdi –VS-IEBC & CEO IEBC
19	Legal Opinion on Request for Wajir County Map of 2007
20	Legal Advisory on Migori High Court Misc. Application No. E236 of 2023- Orego Odhiambo Advocates –VS- IEBC

2.2.4 Contractual Agreements

During the period under review, the Commission entered into the following contractual agreements;

- a. Procurement of goods and services for the 2027 General Election,
- b. Lease agreements for Commission offices, and
- c. Memoranda of Understanding (MoUs).

Tables 8, 9 and 10 show the summary of contracts awarded, MoUs and leases, respectively.

Table 8: Summary for the Contracts Awarded

S/No	Tender Number	Contract	Period
1	IEBC/OT/01/24/2024-2025	Provision of Wide Area Network (WAN), Internet, Support and Maintenance Services	3 Years
2	IEBC/OT/02/24/2024-2025	Provision of Microsoft Enterprise Agreement, License Subscription and Support Services on a Three-Year Contract	3 Years
3	IEBC/OT/03/24/2024-2025	Provision of Wastepaper and Records Disposal Management Services on a Framework Contract for Three (3) Years	3 Years
4	IEBC/OT/04/B/25/2024-2025	Contract for the Supply and Delivery of Assorted Non-Strategic Materials Reserved for Persons with Disability	3 Years
5	IEBC/OT/05/24/2024-2025	Contract for the Supply and Delivery of Assorted Non-Strategic Materials Reserved for Youth Category	3 Years
6	IEBC/OT/06/25/2024-2025	Contract for the Supply and Delivery of Assorted Non-Strategic Materials Reserved for Women Category	3 Years
7	IEBC/OT/07/25/2024-2025	Contract for the Supply and Delivery of Field Notebooks & Dummy Ballot Papers for Training - Reserved for Citizen Contractors (Local Printers)	3 Years
8	IEBC/OT/08/25/2024-2025	Supply and Delivery of Tamper-Proof Envelopes and Hacksaw Blades – Reserved for Women	3 Years
9	IEBC/OT/09/25/2024-2025	Supply and Delivery of Sisal Twine, Ball Point Pens, Black & Red – Reserved for Persons with Disability	3 years
10	IEBC/OT/10/25/2024-2025	Supply and Delivery of IEBC Branded Reflective Jackets & Rubber Stamps – Reserved for Women	3 Years
11	IEBC/RFQ/04/2024-2025	Supply and Delivery of Mineral Drinking Water	3 Years
12	IEBC/OT/13/25/2024-2025	Provision of Cleaning Services – Reserved for Women	3 Years
13	IEBC/OT/12B/25/2024-2025	Provision of Medical Insurance, Group Life Assurance (GLA) & Group Personal Accident (GPA) Covers for Commissioners and Staff	2 Years
14	IEBC/OT/15/25/2024-2025	Provision of Repair and Maintenance Services – Reserved for Women	3 Years
15	IEBC/OT/16/25/2024-2025	Supply and Delivery of IEBC Branded Indelible Marker Pens	3 Years
16	IEBC/OT/17/25/2024-2025	Supply and Delivery of Security Seals	3 Years
17	IEBC/OT/18/25/2024-2025	Contract for Hire of Forklift Services – Reserved for Women	3 Years
18	IEBC/OT/17/25/2024-2025	Supply and Delivery of Power Extension Sockets	3 Years

Table 9: Summary of Memoranda of Understanding

S/No	MOU	Contract
1	The County Assemblies Forum	To conduct the elections of the County Assemblies Forum
2	Nairobi Club.	To conduct the elections of the officials of The Nairobi Club
3	The National Olympic Committee of Kenya (NOCK)	To conduct the elections of the National Olympic Committee of Kenya (NOCK)
4	The Kenya Red Cross Society	To conduct the elections of the officials of the Kenya Red Cross Society
5	Gor Mahia Football Club	To conduct the elections of the officials of the Gor Mahia Football Club
6	The Kenya Youth Inter-County Sports Association	To conduct the elections of the officials of the Kenya Youth Inter-County Sports Association
7	AFC Leopards Sports Club	To conduct the elections of the officials of AFC Leopards Sports Club

Table 10: Summary of Lease Agreements

S/No	Commission Office	Lessor
1	Anniversary Towers (14th, 17th & 20th Floors)	Kenya Re-insurance Corporation
2	Wajir South Constituency Office	Omar Sheikh Nur
3	Kiambu County Warehouse	National Cereals and Produce Board (NCPB)

Table 11: Performance Indicators

Performance Indicator	Planned Target	Actual Achievement	Remarks
Percentage of electoral laws reviewed and harmonised	100	85	The remaining is pending stakeholder consultations and finalising legal drafting
Percentage of registered political parties found compliant with legal requirements	100	100	
Percentage of proposed amendments to the Election Campaign Financing Framework reviewed and submitted for ratification	100	70	Developed Draft Bill and Regulations pending ratification by Commissioners
Percentage of party lists submitted in compliance with court orders and legal requirements	100	100	
Percentage of party lists submitted in compliance with court orders and legal requirements	100	100	

Performance Indicator	Planned Target	Actual Achievement	Remarks
Percentage of proposals made towards implementation of the constitutional two-thirds gender principle in party nominations submitted to Parliament	100	100	Proposals included in the Elections (Amendment) Bill, 2024, are awaiting parliamentary consideration
Percentage of identified gaps in contract compliance addressed through implementation of the Contract Management Framework	100	100	
Percentage of legal advisory requests responded to within agreed timelines	100	100	
Percentage of Gazette Notices published in accordance with statutory deadlines	100	100	
Percentage of reported cases investigated and informed decisions rendered	100	100	

2.3

KRA 3: Effective Conduct of Elections

The Commission conducts electoral training, voter registration, and electoral operations with the objective of enhancing the efficiency of electoral processes by equipping election officials with the knowledge and skills necessary to uphold the integrity of the electoral system. This section outlines activities conducted during the year under review.

2.3.1 Voter Registration

Article 88 (4) (a) mandates the Commission to conduct the continuous registration of citizens as voters. However, the registration of voters did not resume after the 2022 General Elections due to the absence of Commissioners.

During the year under review, the Commission commenced the development of an online Voter Pre-Registration System aimed at enhancing access and participation of the voter registration process. The system will allow eligible citizens to pre-register as a voter via a dedicated web portal.

2.3.2 Electoral Operations

The Commission's electoral operations involve planning, organizing, and overseeing the conduct of elections

Article 88(4)

The Commission is responsible for conducting or supervising referenda and elections to any elective body or office established by this Constitution, and any other elections as prescribed by an Act of Parliament

Article 88(4)(a)

of the Constitution of Kenya mandates the Commission to conduct the continuous registration of citizens as voters.



Commission staff during a demo registration exercise using the Kenya Intergrated Elections Management System (KIEMS). Article 88 (4) (a) mandates the Commission to conduct Continuous Voter Registration of citizens as voters.

to ensure they are free, fair, transparent, and credible. These operations include the management of electoral materials, coordination of logistics, and implementation of activities essential for the efficient and effective delivery of the electoral process.

2.3.2.1 By-elections

During the year under review, the Commission received 12 notices of vacancies in electoral areas occasioned by deaths, resignations or nullification of election results by election petitions. Table 12 shows all the pending by-elections since the 2022 General Elections.

Table 12: Pending By-elections

S/No	Code	County Name	Const. Code	Const. Name	Ward code	Ward Name	Type of election
1	41	Siaya	233	Ugunja			MNA
2	30	Baringo					Senate
3	37	Kakamega	201	Malava			MNA
4	27	Uasin Gishu	143	Moiben	714	Tembelio	MCA
5	34	Kajiado	184	Kajiado Central	916	Purko	MCA
6	28	E/Marakwet	150	Keiyo South	750	Metkei	MCA
7	14	Embu	66	Mbeere North			MNA
8	29	Nandi	154	Chesumei	765	Chemundu/ kapng'etuny	MCA

S/No	Code	County Name	Const. Code	Const. Name	Ward code	Ward Name	Type of election
9	47	Nairobi	283	Embakasi North	1411	Kariobangi north	MCA
10	43	Homa bay	245	Kasipul			MNA
11	23	Turkana	124	Turkana West	623	Nanaam	MCA
12	46	Nyamira	272	N. Mugirango	1361	Ekerenyo	MCA

2.3.2.2 Conduct of Other Elections

In line with Article 88(4) of the Constitution, which mandates the Commission to conduct or supervise referenda and elections to any elective body or office established by the Constitution, as well as other elections as prescribed by an Act of Parliament, the Commission undertook several electoral support activities during the year under review.

The Commission conducted, facilitated, or observed a total of **70** external elections for various institutions across the 47 counties. Appendix 1 and 6 provides a summary of these elections.



12
Pending

By-Elections

7
Pending By-Elections for **MCA**

4
Pending By-Elections for **MNA**

1
Pending By-Election for **Senate**

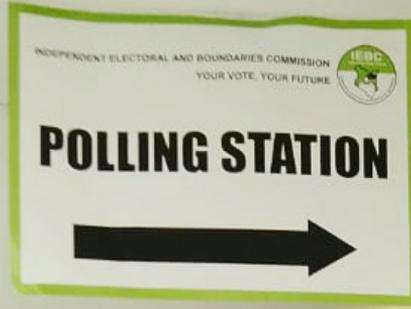
a.

Garissa University

IEBC oversaw conduct of Garissa University Students Organization polls

The Commission conducted the Garissa University Students Organization (GaUSO) elections in November 2024. This exercise enabled the Commission to reach out to the students as part of the broader responsibility by the Commission to nurture democratic tenets among the youth. The Garissa University has a student population of over 5,000 and hold their student council elections every academic year.





b.

Mountain View School

IEBC oversaw the conduct of Mountain View School Students Council elections

The Commission oversaw the conduct of student council elections at the Mountain View School, Roysambu Constituency. The Commission used the platform to engage the students and nurture the culture of active participation in democracy. The Commission deploys this strategy to institutionalize democracy in learning institutions.



Sunrise Children's Garden & Junior School

The Commission conducted students' election for the Sunrise Children's Garden & Junior School, in Embakasi East Constituency within Nairobi City County. This exercise provided the Commission with an opportunity to engage the students through crucial voter education session to enable them learn the importance of holding democratic elections.



2.3.2.3 Candidate Registration Management System (CRMS)

The Commission initiated the integration of the Office of the Registrar of Political Parties' membership registration register with the Register of Voters through a multi-agency technical working group

This is a significant step in the Commission's efforts to modernize its electoral technology infrastructure and provide a seamless user-centred experience for political actors ahead of the 2027 General Election.

2.3.2.4 Review of Election Materials & Specifications

In the year under review, the Commission undertook a structured review of electoral materials to ensure standardization, quality assurance, and cost-effectiveness in line with its electoral preparedness.

As part of its data-driven approach, the Commission developed and rolled out a Specifications Survey Tool to gather

feedback based on staff experiences during past electoral activities to improve technical specifications. The output of the exercise is observed as per Appendix 2.

2.3.2.5 Electoral Training

Electoral training is a fundamental component of the electoral processes. It equips personnel with the requisite skills and knowledge necessary to support effective and efficient electoral operations, thereby contributing to the overall integrity and success of the electoral process.

In the year under review, the Commission initiated efforts to enhance the electoral training function through training needs assessment and development of the draft Electoral Training Framework in line with the global best practices and emerging trends in election management.

Table 13: Performance Indicators

Performance Indicator	Planned Target	Actual Achievement	Remarks
Number of stakeholder meetings to enhance voter registration, data sharing and audit of the register of voters	10	7	Inter-agency meetings included: ORPP, IPRS, the Ministry of Foreign and Diaspora Affairs, ODPC, and E-Citizen.
Percentage development of the Voter Registration Pre-registration Module	100	60	User specifications and prototype developed
Percentage update of the CRMS	100	100	
Percentage review of specifications for election material	100	61	Reviewed 41 items, 26 pending
Number of electoral training needs assessments conducted	1	1	
Percentage development of the electoral training framework	100	60	Zero draft developed



The Commission engages citizens to inform them and carry out voter education. This function ensures citizens are informed and empowered to participate meaningfully in the electoral process, thereby enhancing public trust and democratic accountability. **(Photo AI Generated)**

2.4

KRA 4: Public Outreach

The function of public outreach entails voter education, partnerships, stakeholder engagement and strategic communication.

2.4.1 Voter Education

Article 88(4)(g) of the Constitution mandates the Commission to conduct voter education throughout the electoral cycle, reinforcing its broader role in managing elections and referenda. Complemented by Section 40 of the Elections Act, 2011, this function ensures citizens are informed and empowered to participate meaningfully in the electoral process, thereby enhancing public trust and democratic accountability.

Article 88(4)(g)

of the Constitution mandates the Commission to **conduct voter education throughout the electoral cycle**, reinforcing its broader role in managing elections and referenda.

Section 40

of the Elections Act, 2011 ensures citizens are **informed and empowered to participate meaningfully** in the electoral process, thereby **enhancing public trust and democratic accountability**.

17

Stakeholder

Engagements

In the year under review, the Commission undertook the following activities:

- a. Conducted voter education during the People's Dialogue Forums (PDF) held in Nairobi County;
- b. Conducted voter education during the World Women's Day Celebrations held in Nairobi County;
- c. Disseminated voter education messages through the various social media platforms;
- d. Held an X-Space meeting with Kenyans on the role of the IEBC in strengthening electoral processes and disseminated electoral information to the public;
- e. Produced voter education materials for dissemination during voter education activities;
- f. Conducted voter education during Nairobi International Trade Fair (NITF), where partners and stakeholders were engaged and feedback received on electoral processes; and
- g. Conducted voter education in learning institutions during student elections.

2.4.2 Partnerships and Stakeholder Engagement

In the year under review, the Commission had engagements with seventeen (17) state and non-state actors including parliamentarians and political party, development partners, media, civil society organisations and youth officials.

The Commission also participated in various fora organized by stakeholders including World Women Day and the People's Dialogue Forum (PDF).

Further, the Commission engaged Universities and Colleges Students Peace Association (UCSPAK) to enhance voter education and encourage peaceful electoral processes.

The list of partners and stakeholders engaged is shown in Appendix 3:

2.4.3 Strategic Communication

The Commission employs a strategic public communication approach to provide concise, continuous, comprehensive, and reliable information on its decisions, plans, electoral processes, and operations.

During the year under review, the Commission

Accredited journalists

to some of the

26

external elections

154

updates

made to the website



conducted the following key activities:

a. Media engagements

The Commission conducted seven media engagements, reached out for collaboration and received feedback on electoral processes.

Media institutions engaged included Foreign Press Association, Africa (FPAA), a conglomeration of journalists representing different foreign media based in Kenya, Cape Media Ltd, Nation Media Group, Radio Africa Group, Mediamax Network Ltd, Signs Media Ltd, and Standard Group.

b. Provision of Electoral Information

The Commission engaged the electorate through press statements, media interviews, speeches, X-spaces (Twitter) on topical electoral issues.

c. Media Accreditation

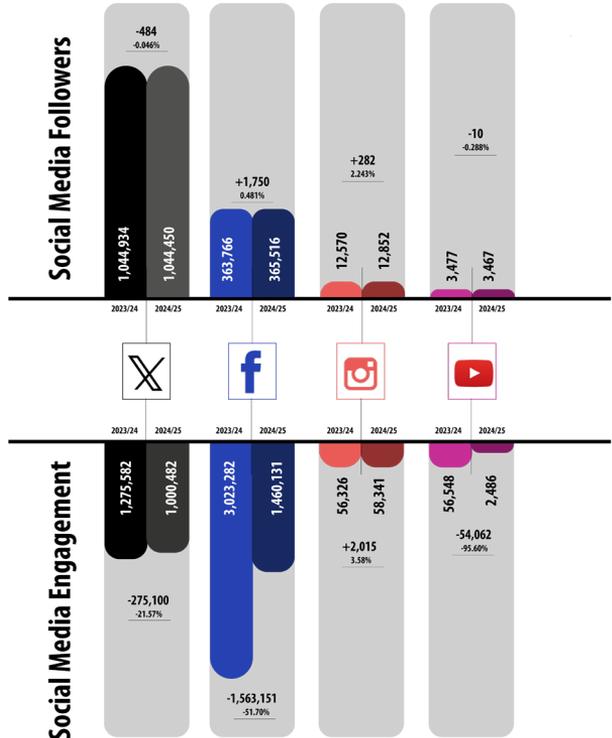
The Commission accredited journalists to some of the 26 external elections held within the period under review.

d. Commission Website

During the period under review, 154 updates were made to the website, including 3 press releases, 9 CS/CEO speeches, 78 news items, 3 gazette notices, 46 tenders, and 15 updates to the download section page.

e. Digital and Social Media

The Commission deployed deliberate strategies to enhance access and interaction on its social media channels following the creation of LinkedIn and TikTok accounts to supplement the existing platforms (YouTube, X, Facebook and Instagram) to enhance its outreach to the public as highlighted.



Social Media Followers

1,426,285 +1,538
0.1079%

Social Media Engagement

2,523,180 -1,890,298
-42.84%



People's Dialogue Forums

Panel discussion on inclusive electoral reforms at People Dialogue Festival

The Commission actively participated in panel discussion during the People Dialogue Festival (PDF) held in March, 2025 at Uhuru Park, Nairobi. IEBC used the platform to reaffirm its commitment to transparent, inclusive elections and robust voter education initiatives in Kenya. The festival is an initiative by the Centre for Multiparty Democracy (CMD)-Kenya, which plays a crucial role in fostering democratic dialogue and empowering citizens to shape Kenya's political future.



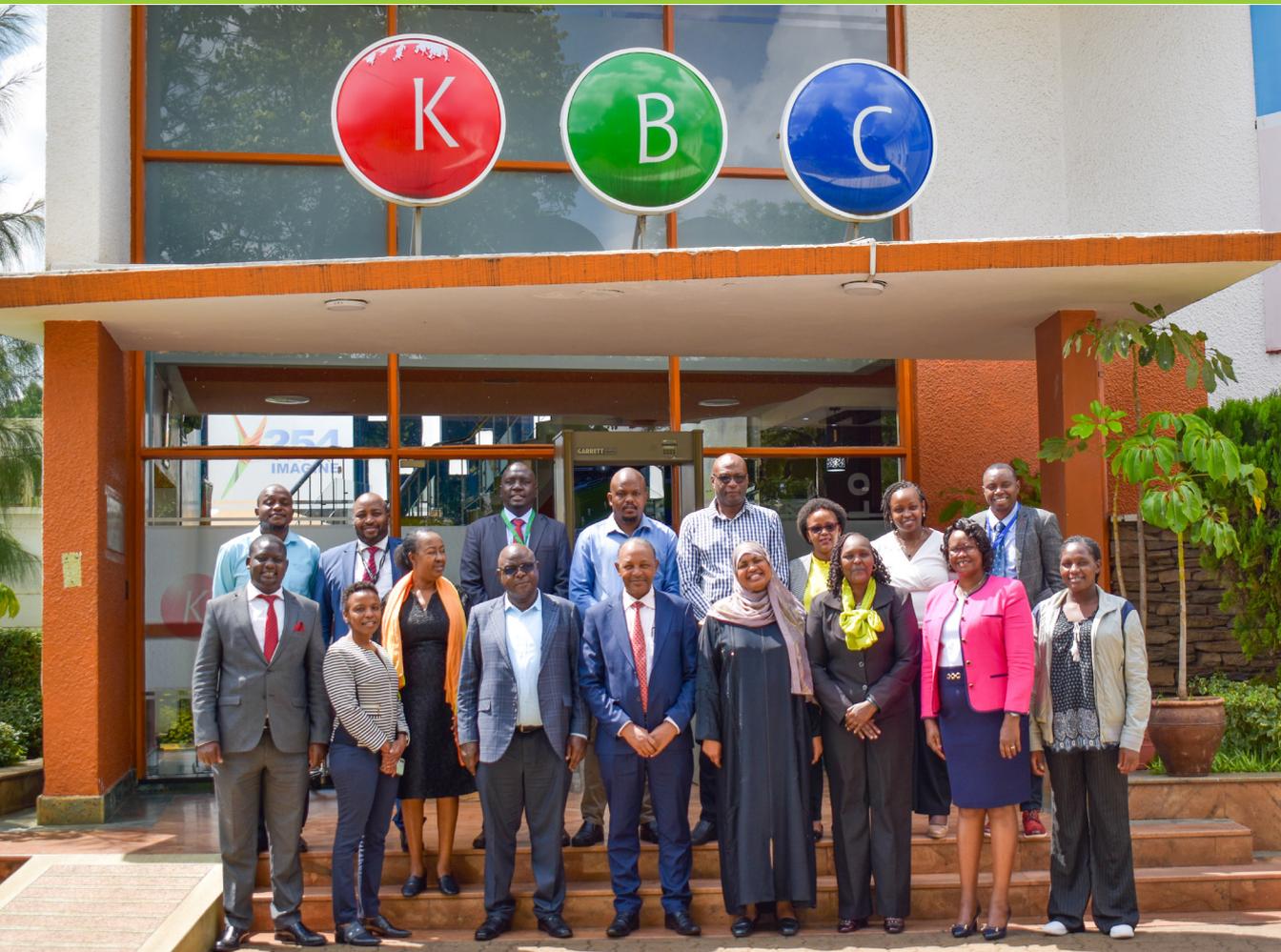
b.

Media

Engagement

The Commission targeted to build trust, enhance media relations, strengthen strategic communications, understand the changing media landscape and receive feedback to inform policy on how to engage the media progressively.

Media institutions engaged included Foreign Press Association, Africa (FPAA), a conglomeration of journalists representing different foreign media based in Kenya, Cape Media Ltd, Nation Media Group, Radio Africa Group, Mediamax Network Ltd, Signs Media Ltd, and Standard Group.





NITF

Nairobi International Trade Fair

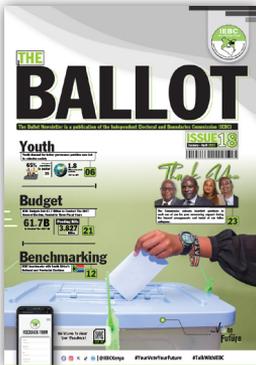
The Commission participated in the Agricultural Society of Kenya's (ASK) Nairobi International Trade Fair (NITF) at the Jamhuri Showground in September 2024. The theme of the Show was 'Promoting Climate Smart Agriculture & Trade Initiatives for Sustainable Economic Growth'. The Show provided a platform for the Commission to engage and educate the public about the electoral processes, activities and granted the citizens a chance to interact with various electoral equipment and materials.





26
Issues

of the e-Bulletin released



4
Issues

of the Ballot Newsletter

f) The Ballot Newsletter and Uchaguzi Weekly E-Bulletin

During the year under review, the Commission released twenty-six (26) issues of the e-Bulletin and four (4) editions of the Ballot Newsletter (Editions 15-18), highlighting electoral processes and the Commission's events.

g) Nairobi International Trade Fair

In the year under review, the Commission participated in the 2024 Nairobi International Trade Fair (NITF), where it was awarded the best Independent Commission Stand. The Commission stand provided information on voter education, specifically on boundaries delimitation, voter registration, a model polling station that showcased voting, counting and transmission of electoral results. In addition, the public was taken through the evolution of ballot boxes and elections in Kenya, the electoral laws and technology in elections.

h) Customer Experience Centre

The Commission operationalized the first phase of its one-stop Customer Experience Centre at Anniversary Towers (HQ), equipping it with necessary infrastructure, staff, and branding. The Centre offers electoral information and support to the public, with a commitment to its continued efficient service delivery.

i) Outreach in Learning Institutions

The Commission conducted outreach in learning institutions to promote voter education among young voters. This initiative is crucial in helping students understand the importance of electoral participation and the impact their choice of leaders can have on their nation and academic institutions. During the year under review, the Commission conducted outreach initiatives in schools across the country.

j) Production of Information, Education and Communication (IEC) Materials

During the year under review, the Commission produced business cards, staff badges, notebooks, banners, posters, and other publicity materials. Table 17 shows the summary of performance indicators under public outreach.

Customer Experience Centre

The Commission operationalized the first phase of its one-stop Customer Experience Centre at Anniversary Towers, equipping it with necessary infrastructure, staff and branding. The Centre offers electoral information and support to the public, with a commitment to continued efficient service delivery.

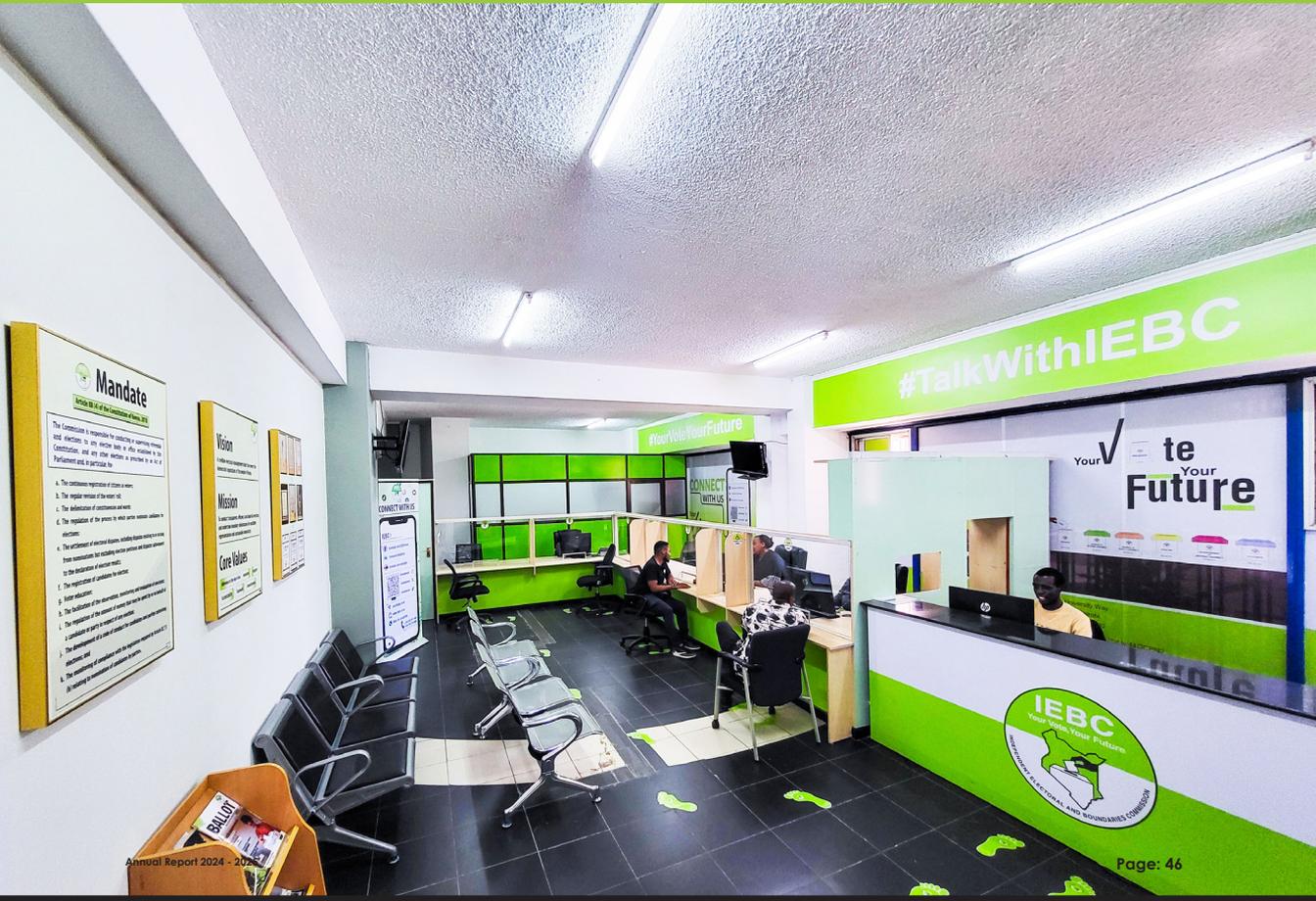


Table 14: Performance Indicators

Performance Indicator	Planned Target	Actual Achievement	Remarks
Number of media engagements	15	9	Inadequate budgetary allocation
Number of articles updated on the website	300	154	Fewer activities due to the delay in reconstituting the Commission
Number of social media updates	468	611	
Percentage of media personnel accredited	100	100	
Number of editions of Ballot Newsletters produced	4	4	
Percentage of events branded	100	100	
Percentage production of IEC materials	100	80	Inadequate budgetary allocation
Percentage of enquiries responded to	100	100	
Customer Experience Centre	1	1	Phase one completed

1,835
Emails
 enquiries responded

2,211
Phone Call
 enquiries responded

611
Social Media
 updates

2.4.3 Corporate Social Responsibility

During the period under review, the Commission implemented a series of CSR initiatives including:

a.

Blood Donation Drive

The Commission recognizes the vital role that blood donations play in saving lives and improving healthcare services. Consequently, it prioritised having staff contribute to this noble course in partnership with the Kenya Tissue and Transplant Authority (KTTA). The exercise attracted participation from IEBC staff and the public.



b.

Promoting education and menstrual health

The Commission undertook Corporate Social Responsibility (CSR) activities in six primary schools in Isiolo, Samburu and Marsabit counties to support the education and well-being of school-going children, particularly girls.



2.5

KRA 5: Equitable Representation

Article 89 mandates the Commission to review the names and boundaries of constituencies at intervals of not less than eight years, and not more than twelve years, but any review shall be completed at least twelve months before a general election of members of Parliament. The Commission is also mandated to review the number, names and boundaries of wards periodically.

This Constitutional requirement is fundamental in ensuring equitable representation of the Kenyan people by reflecting shifts in population and promoting fair and effective electoral boundaries.

The First Review under the 2010 Constitution was concluded in March 2012. In line with Constitutional timelines, the Second Review was scheduled to commence in 2020 and be finalized by March 2024. However, this activity was not completed due to the lapse of the term of office of the previous Commissioners and the delay in the reconstitution of the Commission.

The Commission sought a legal advisory opinion from the Supreme Court on the issue of lapsed timelines on boundary delimitation. During the period under review, the Commission undertook the following activities:

Article 89

of the Constitution of Kenya provides for the periodic review of the names and boundaries of Constituencies and Wards at intervals of not less than **eight years** and not more than **twelve years**.

First Review

March 2012

Second Review

was scheduled to commence in 2020 and be finalized by March 2024

a) Geospatial Data Analysis

The Commission undertook data compilation and geospatial analysis by cleaning, editing and georeferencing data from different sources and analysing against population data of the 2019 census report for the 47 Counties.

b) Geo-Database Development

The Commission developed an inventory/repository of its geodata and other attribute tables for effective data management.

c) Petitions/Memoranda and Electoral Map Requests

The Commission serviced electoral map requests and requests for information on electoral boundaries. Further, the Commission received and provided correspondence to petitions/memoranda regarding boundary delimitation. Figure 2 shows map requests, petitions/memoranda received and serviced.

ELECTORAL UNIT PETITIONS/REQUESTS VIA MEMORANDA 2024/25

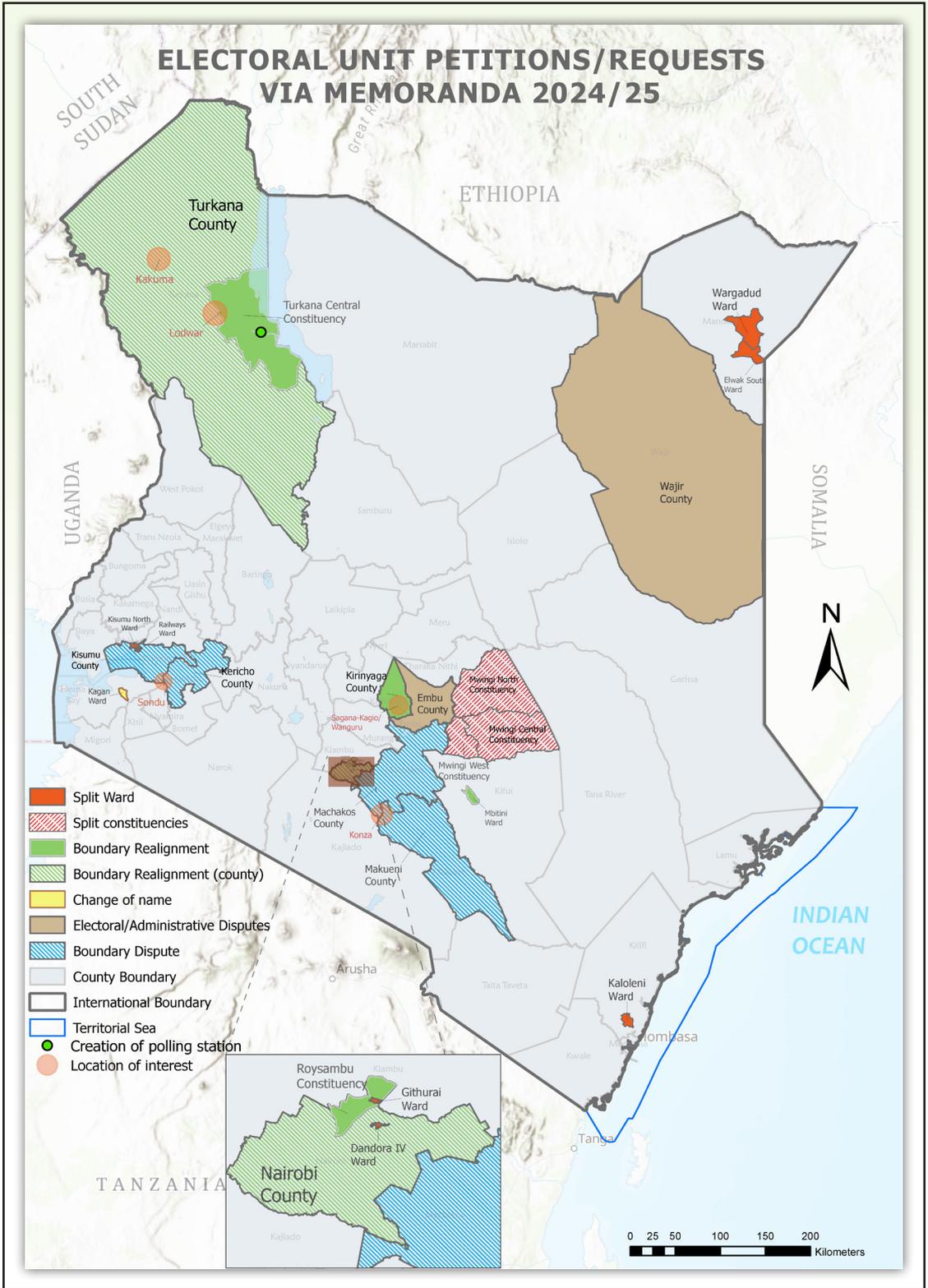


Figure 2: Counties with Petition/Memoranda/Electoral maps requests

2.6

KRA 6: Strengthening Strategic Operations

2.6.1 Focus area 1: Supply Chain Management

The Commission's Supply Chain Management function comprises procurement and warehousing, which facilitates the acquisition, storage, distribution and disposal of goods, works and services.

In the year under review, the Commission undertook the following activities:

- Developed and implemented the Annual Procurement and Asset Disposal Plans; and
- Timely procurement of goods, works, and services in line with the Public Procurement and Asset Disposal Act (PPADA), 2015 and Public Procurement and Asset Disposal Regulations (PPADR) 2020.

Table 16 shows a summary of the Commission's performance on supply chain management.

Table 16: Performance Indicators

Performance Indicator	Planned Target	Actual Achievement	Remarks
Number of regulated annual reports submitted to external regulatory	1	1	Public Procurement Regulatory Authority (PPRA) and National Treasury
Number of regulated annual reports submitted internally	1	1	
Number of regulated quarterly reports submitted externally	4	4	PPRA
Number of internally regulated reports issued	17	17	Annual, monthly and quarterly reports submitted
Percentage of processed procurement user requisitions	100	100	
Number of reports submitted to external regulatory authorities	20	20	Reports to PPRA and the National Treasury submitted
Percentage of 30% reservations of the Procurement of goods and services to AGPO categories	30	4.93	Complex procurement of election materials

2.6.2 Focus area 2: Financial Management

In the year under review, the Commission was allocated a total budget of Kshs. 3,810,732,834 for Recurrent Expenditure, with no allocation for Development Expenditure. Out of the allocated funds, the Commission utilised Kshs. 3,792,349,867.45, representing a budget absorption rate of 99.52%. Additionally, the Commission generated and utilised Appropriation-in-Aid (AiA) amounting to Kshs. 1,315,800.00. Table 17 shows a summary of the Commission's accomplishments in financial management during the year under review.

Kshs.

3,810,732,834

Commission was allocated a total

budget

Absorption Rate

99.52%

Kshs.

3,792,349,867.45

AiA

1,315,800

Appropriation-in-Aid

Table 17: Performance Indicators

Performance Indicator	Planned Target	Actual Achievement	Remarks
Number of Financial Statements prepared	10	10	Quarterly and annual consolidated IEBC, mortgage & car loan financial statements prepared and submitted
Percentage of budget execution and implementation	100	99	Some activities were not implemented due to an unfunded exchequer
Number of work plans prepared	56	56	9 directorates and 47 county work plans prepared

2.6.3 Focus area 3: Electoral Systems and Infrastructure Sustainability

The Commission implements technology systems to enhance credibility, efficiency of electoral processes and internal operations. This includes managing electoral technologies, communication networks, database systems and system integrations. It also develops business systems and manages infrastructure, thus ensuring secure and reliable access to services. In the year under review, the Commission undertook the following:

a) Electoral Systems and Infrastructure Sustainability

- i. Managed and monitored the Commission's disaster recovery and business continuity plans,
- ii. Maintained high availability of electoral databases,
- iii. Generated and disseminated critical voter statistics and reports,
- iv. Facilitated system integration with other government agencies, and
- v. Implemented reliable backup and monitoring solutions for critical systems.

b) Cloud Systems and Disaster Recovery

- i. Integrated Microsoft 365 cloud solutions with on-premises infrastructure,
- ii. Enabled secure collaboration tools (Teams, OneDrive, Defender for Office 365), and
- iii. Deployed Azure site recovery and backup for election systems.

Table 18 below summarizes ICT performance in the year under review

Table 18: Performance Indicators

Performance Indicator	Planned Target	Actual Achievement	Remarks
Number of Commission offices connected to Local Area Network and Wide Area Network	339	104	Inadequate funding
Percentage uptime and backups completed	100	100	
Percentage delivery of the Service Level Agreement (SLA) in accordance with required timelines	100	100	
Percentage compliance with Information Security Management System (ISMS) policies	100	100	
Percentage of business continuity compliance	100	100	
Percentage of systems cloud-integrated and functional	100	90	Migration to Microsoft 365 suite ongoing
Percentage maintenance of election technology equipment	100	100	

2.6.4 Focus area 4: Human Resource Management and Administration

The Commission manages its human capital to create a conducive work environment towards enhancing productivity by implementing progressive human resource and administration policies and strategies that ensure;

- a. Optimal human capital;
- b. Effective training and development;
- c. Effective systems and structures for efficient management of the Commission's workforce; and
- d. Conducive and safe work environment.

In the year under review, the Commission undertook the following:

2.6.4.1 Staffing

As of 30th June 2025, the Commission's approved staff establishment was one thousand, one hundred and thirty-eight (1,138) posts, with eight hundred and twelve (812) in-post. The 326 vacancies were due to factors including expansion of the establishment, voluntary resignations, mandatory retirements and the unfortunate demise of serving officers. Tables 19 and 20 show the distribution of staff by gender and vacant positions, respectively.

Table 19: Distribution of Staff by Gender

Category	Grade	F	M	Total
CEO	1	0	1	1
DCSs	2	1	1	2
Directors	3	0	3	3
Managers	4	22	36	58
Senior Officers	5	77	197	274
Officers	6	40	76	116
Assistant Officers	7	2	2	4
Assistant Officers	8	148	150	298
Support Staff	9	0	27	27
Support Staff	10	5	24	29
Total		295	517	812

Staffing

1,138
Commission's approved
establishment

812
in-post **71.35%**



326
Vacancies

The 326 vacancies were due to factors including expansion of the establishment, voluntary resignations, mandatory retirements and the unfortunate demise of serving officers.



Staff

Age Distribution

Figure 3: Displays the Age Distribution

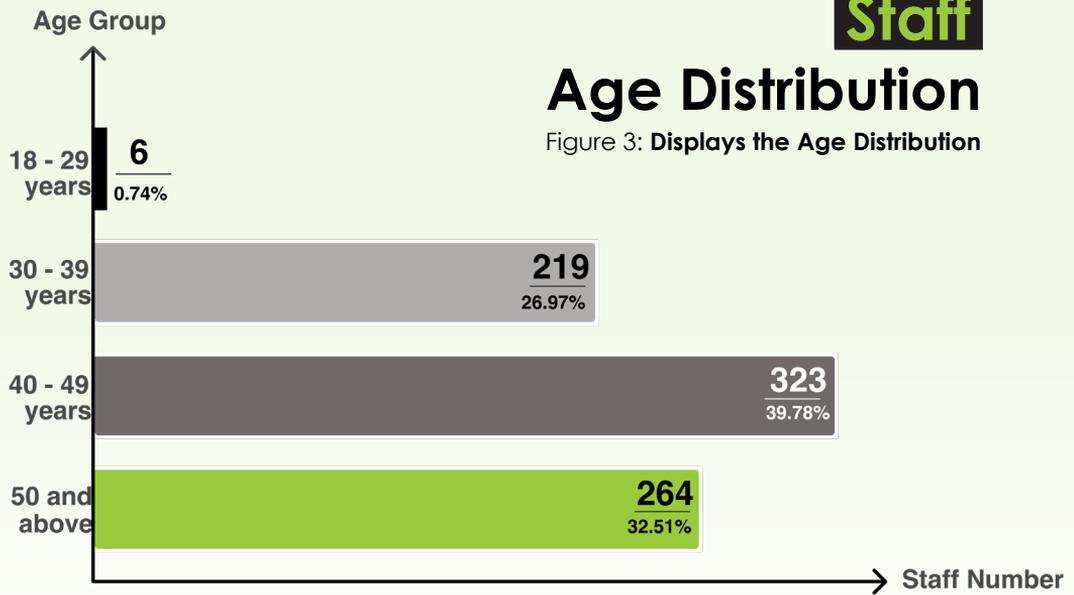


Table 20: Vacant Positions

No	Job Designation	Funded Vacancies	Non-Funded Vacancies	Category
1	Directors	6		Directors
2	Managers	6		Managers
3	County Election Managers	11		Managers
4	Senior Elections Officer	44		Senior Officers
5	Senior Officers	5	24	Senior Officers
6	Officers	20	57	Officers
7	Assistant Elections Officer	31		Assistant Officers
8	Assistant Officers	4	62	Assistant Officers
9	Support Staff	8	48	Support Staff
Total		135	191	326

2.6.4.1 Staff exit

During the year under review, seventeen (17) staff exited the service as depicted in Table 21 below:

Table 21: Staff Exit

S/No	Reason for Exit	No of Staff
1.	Contract Expiry	1
2.	Resignation	3
3.	Mandatory Retirement	6
4.	Retire under the 50-year rule	3
5.	Death	4
Grand Total		17

2.6.4.2 Development of Career Progression Guidelines

The Commission conducted an organisational analysis that identified gaps and areas for review, leading to the development of a draft revised organisational structure.

In the year under review, the Commission developed draft career progression guidelines for all staff.

2.6.4.3 Registration of Commission-Owned Land

The Commission is pursuing the registration of its 86 land parcels, having secured titles for parcels in Lamu and Mandera and progressing the remaining 84. To fast-track the process, there was a high-level meeting between the CS/CEO, the Cabinet Secretary for Lands, Public Works, Housing and Urban Development and the Chairperson of the National Land Commission to discuss ways and means of facilitating the registration and a task force was appointed to oversee title processing.

In the year under review, the Commission obtained authority for in-house land surveys and acquired six approved Part Development Plans (PDPs) for land parcels in Bungoma, Kisii, Nakuru City, Murang'a, Ol Kalou and Lodwar towns, with further work underway to undertake surveys and process ownership documents.

2.6.4.4 Construction of Commission Head Office – Uchaguzi Centre

The Commission is in the process of establishing IEBC-owned headquarters premises (Uchaguzi Centre). In the year under review, the Commission held discussions with the Ministry of ICT and the Kenya Broadcasting Corporation (KBC) seeking land for the construction of the Uchaguzi Centre. Discussions are ongoing regarding land owned by the KBC that the Commission found suitable for the construction of the facility.

2.6.4.5 Delivery of Olympian Generators Acquired by ECK

In the year under review, the Commission received 20 Olympian generators initially tendered by the defunct ECK, resolving a longstanding audit query.

2.6.5 Focus Area 5: Research, Strategy and Innovation

The Commission relies on research, strategy, and innovation to make evidence-based decisions, guide long-term planning, align its actions with operational goals and remain adaptable. Archiving and knowledge management further support institutional memory, ensuring lessons learnt and best practices inform future electoral processes.

In the year under review, the commission:

- a. Reviewed the expired Strategic Plan 2020-2024 in collaboration with IFES and ELGIA to assess actual achievements against the planned objectives and targets. The lessons learnt from the assessment informed the development of the draft 2024-2029 IEBC Strategic Plan,
- b. Developed the draft IEBC Strategic Plan 2024-2029, and
- c. Serviced 33 electoral data and information requests from members of the public.

The performance indicators on research, strategy and innovation are highlighted in Table 22.

Serviced
33

electoral data and information requests from members of the public

Table 22: Strategy and Innovation Performance Indicators

Performance Indicator	Planned Target	Actual Achievement	Remarks
Percentage assessment of the IEBC Strategic Plan 2020-2024	100	100	
Percentage completion of the development of the draft Strategic Plan	100	70	Draft Strategic Plan developed.
Percentage of election data and information requests serviced	100	100	33 electoral data and information requests serviced
Number of IEBC Annual Reports submitted to the President and Parliament on timely basis	1	1	
Percentage of responses to external research studies and surveys	100	100	
Number of research requests from stakeholders facilitated	12	15	



CHAPTER 3 CHALLENGES AND RECOMMENDATIONS

4.0 Introduction

The Commission, having been fully constituted, has regained its full institutional and legal capacity to oversee the country's electoral processes. This marks a significant turning point for restoring leadership, implementing pending initiatives, and enhancing governance of electoral processes.

Challenges

Recommendations

1



The prolonged absence of a fully constituted Commission delayed policy formulation.

Recruit Commissioners at least two years to the general elections

2



...While significant progress was made in drafting electoral reform bills, most remained pending in Parliament. In addition, the implementation of campaign financing regulations was delayed due to legal hurdles.

Engage parliament to prioritize proposed electoral legal reforms

3



Inadequate funding throughout the electoral cycle.
Zero allocation budget for the development vote

- i. Operationalize the IEBC Fund
- ii. Provide adequate funding throughout the electoral cycle

4



Unfilled vacancies due to absence of Commissioners

Fill all Vacant Positions

5



Lack of Commission-owned headquarters

Fast-track the process of acquisition of Commission-owned headquarters

6



Electoral security risks affecting Commission staff and Commissioners in executing their duties

- i. Provide adequate security to Commission staff and Commissioners
- ii. Provide risk allowances
- i. Provide insurance to temporary staff

7



Due to the delayed recruitment of Commissioners, pending by-elections were not conducted as stipulated in the legal timelines.

Prioritize the conduct of pending by-elections

8



Lapse of Boundary Delimitation Timelines

Engage stakeholders on the finalization of delimitation of electoral units

9



Expired Strategic Plan

- i. Finalize and launch the Strategic Plan 2024-2029
- ii. Develop Election Operational Plan (EOP) 2025-2027
- iii. Review the Boundaries Review Operations Plan



CHAPTER 4

FINANCIAL STATEMENTS

FOR THE PERIOD ENDED

30TH JUNE 2025

Prepared in accordance with the Accrual Basis of Accounting method under the International Public Sector Accounting Standards (IPSAS)

Your Vote, Your Future

4.0 Introduction

The Commission is required under Section 81 of the Public Finance Management Act, 2012 to prepare and submit its annual financial statements to the Auditor General by 30th September every year and a copy to the Controller of Budget, the National Treasury and the Commission of Revenue Allocation. This chapter explains the Commission's financial performance and position for the year under review.

4.1 Fiduciary Management

The key management personnel who held office (AIE holders) during the period ended 30th June, 2024 and had direct fiduciary responsibility were as shown in Table 33.

Table 23: Key management personnel

S/No.	Name	Position
1.	Commission Secretary/CEO.	CPA Marjan H. Marjan, MBS
2.	Deputy Commission Secretary –Support Services.	CPA Obadiah K. Keitany, MBS
3.	Deputy Commission Secretary – Operations.	Ruth Kulundu
4.	Ag. Director Finance.	CPA Reuben K. Chirchir
5.	Ag. Director Human Resources & Administration.	Abdalla Hassan
6.	Ag. Director Voter Education, Partnerships & Communication.	Joyce N. Ekuam
7.	Ag. Director Research, Electoral Boundaries & Risk Management.	Dr. Meshack K. Lomoywara
8.	Director Information & Communication Technology.	Michael Ouma, HSC
9.	Director Voter Registration & Elections Operations.	Moses Sunkuli, OGW
10.	Director Legal Services.	Chrspine Owiye, OGW
11.	Ag. Director Internal Audit & Compliance.	CPA Agatha Wahome
12.	Ag. Director Supply Chain Management.	Khadija Ramadhani

4.2 Statement of Financial Performance

For the Period Ended 30 th June, 2025			
	Note	2024/2025 Unaudited Kshs 000	2023/2024 Audited Kshs 000
Revenue from Non-exchange Transactions			
Transfers from Exchequer	1	3,810,001	4,483,268
Revenue from Exchange Transactions			
Other Incomes	2	1,316	1,866
Total Revenue		3,811,317	4,485,134
<u>Expenses</u>			
Use of Goods & Services	3	(3,016,857)	(1,333,771)
Employee Costs	4	(2,439,429)	(2,473,432)
Commissioners Expenses	5	-	-
Depreciation & Amortization	6	(569,003)	(791,162)
Total Expenses		(6,025,289)	(4,598,365)
Other Gains/(Losses)		-	-
Surplus/(Deficit) in the Period		(2,213,972)	(113,231)

The annual financial statements were approved and authorized by the management and signed on its behalf by:



CPA REUBEN CHIRCHIR.
ICPAK M/NO. 4388
AG. DIRECTOR FINANCE



CPA MARJAN H. MARJAN, MBS.
ICPAK M/NO. 2786
COMMISSION SECRETARY/CEO



ERASTUS EDUNG ETHEKON, HSC
CHAIRPERSON

4.3 Statement of Financial Position

As at 30 th June, 2025			
	Note	2024/2025 Unaudited Kshs 000	2023/2024 Audited Kshs 000
Assets			
<u>Current Assets</u>			
Cash and Cash Equivalents	7	78,953	46,284
Receivables from Non-Exchange Transactions	8	11,281	12,584
Inventories	9	1,012,994	948,351
ECK Accounts Receivable	10	11,160	11,160
ECK Car Loan Receivable	11	26,193	26,193
Total Current Assets		1,140,581	1,044,571
<u>Non-Current Assets</u>			
Property, Plant & Equipment	12	1,484,826	1,869,424
Intangible Assets	13	395,363	564,804
Total Non-Current Assets		1,880,189	2,434,227
Total Net Assets		3,020,770	3,478,799
<u>Liabilities</u>			
<u>Current Liabilities</u>			
Trade and Other Payables	14	5,633,447	3,948,523
Refundable Deposits	15	6,659	10,450
Total Current Liabilities		5,640,106	3,958,973
<u>Non-Current Liabilities</u>			
Non-Current Liabilities		-	-
Provision for Gratuity	16	44,272	47,433
Total Non-Current Liabilities		44,272	47,433
Total Liabilities		5,684,378	4,006,406
Net Assets		(2,663,608)	(527,608)
<u>Represented by:</u>			
Accumulated Surplus		(2,703,653)	(552,689)
Capital Fund		40,045	25,081
Net Assets		(2,663,608)	(527,608)

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ICPAK M/NO. 4388
AG. DIRECTOR FINANCE



CPA MARJAN H. MARJAN, MBS.
ICPAK M/NO. 2786
COMMISSION SECRETARY/CEO



ERASTUS EDUNG ETHEKON, HSC
CHAIRPERSON

5.4 Statement of Cash Flow

As at 30 th June, 2025			
	Note	2024/ 2025	2023/2024
		Unaudited	Audited
		Kshs 000	Kshs 000
<u>Cash flows from Operating Activities:</u>			
Operating (Deficit)/Surplus		(2,213,972)	(113,231)
Adjustments for Non-Cash Items:			
Depreciation & Amortization	5	569,003	791,161
Accruals Reconciliation Adjustment	14	-	166,831
<u>Changes in Working Capital:</u>			
(Increase)/Decrease in Non-Exchange Transactions	8	1,303	1,941
(Increase)/Decrease in Inventory	9	-	<u>47,374</u>
Increase/(Decrease) in Accounts Payables	14	1,684,924	(908,919)
Increase/(Decrease) in Provision for Gratuities	15	(3,161)	14,944
Increase/(Decrease) in Refundable Deposits	16	(3,791)	(2,895)
Net Cash Flow from Operating Activities		<u>34,305</u>	<u>(2,794)</u>
<u>Cash flows from Investing Activities:</u>			
Purchase of Property, Plant & Equipments	12	-	(75,008)
Transfers to Staff Mortgage & Car Loan Scheme	17	-	(3,000)
Net Cash Flow from Investing Activities		-	<u>(78,008)</u>
<u>Cash flows from Financing Activities:</u>			
Transfers to Exchequer	17	(1,636)	(104)
Cash flows from Financing Activities		-	-
Net Cash Provided by Financing Activities		<u>(1,636)</u>	<u>(104)</u>
Net (Decrease)/Increase in Cash & Cash Equivalent		32,669	(80,906)
Cash & Cash Equivalent at Beginning		46,284	127,190
Cash & Cash Equivalents at the End	7	<u>78,953</u>	<u>46,284</u>

4.5 Statement of Comparison of Budget & Actual Amounts

IEBC BUDGET EXECUTION STATEMENT AS AT 30TH JUNE 2025 (VOTE 2031)							
Description	Original budget	Adjustments	Final budget	Actual on a Comparable Basis	Budget Utilization Difference	% of utilization	
	A	B	C=A+B	D	E=C-D	F=D/C %	
Revenue							
Transfers from Exchequer	3,730,900	79,833	3,810,733	3,810,001	732	100%	
Transfers from other Government Entities	-	-	-	-	-	-	
Rendinging of Services	-	-	-	1,316	(1,316)	-	
Other income	-	-	-	-	-	-	
Total Revenue	3,730,900	79,833	3,810,732.83	3,811,316.66	(583.82)	100%	
Expenses							
Employees Costs	2,374,311	(157,000)	2,217,311	2,213,140	4,171	100%	
Social Contributions	231,489	-	231,489	231,489	-	100%	
Goods and Services	875,350	216,525	1,091,874	1,065,251	26,623	98%	
Routine Maintenance	218,550	22,169	240,719	234,825	5,894	98%	
Social Security benefits	31,200	(11,425)	19,775	18,251	1,524	92%	
Total Recurrent Expenses	3,730,900	70,268	3,801,168	3,762,957	38,211	99%	
Capital Items							
Acquisition of PPE	-	9,565	9,565	9,521	43	93%	
Acquisition of Intangible assets	-	-	-	-	-	-	
Total Development Expenditure	-	9,565	9,565	9,521	43	100%	
Total Expenses	3,730,900	79,833	3,810,733	3,772,478	38,255	99%	



CHAPTER 5

STAFF MORTGAGE AND CAR LOAN SCHEME

FOR THE PERIOD ENDED

30TH JUNE 2025

**Prepared in accordance with the Accrual Basis of Accounting
method under the International Public Sector Accounting
Standards (IPSAS)**

Your Vote, Your Future

5.0 Statement of Financial Performance

For the Period Ended 30 th June, 2025			
	Note	2024/2025	2023/2024
		Unaudited	Audited
		Kshs 000	Kshs 000
<u>Revenue</u>			
Interest on Free Funds	1	12,236	9,555
Interest on Loans	2	17,310	15,462
Total Revenue		29,546	25,017
<u>Expenses</u>			
Use of Goods and Services	3	(17,311)	(15,463)
Total Expenses		(17,311)	(15,463)
Surplus/(Deficit) before Tax		12,236	9,553
Taxation	4	(1,835)	(1,433)
Surplus/(Deficit) after Tax		10,400	8,121

The annual financial statements were approved and authorized by the management and signed on its behalf by:


 CPA MARJAN H. MARJAN, MBS.
 ICPAK M/NO.2786
 COMMISSION SECRETARY

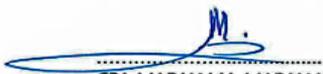

 CPA REUBEN K. CHIRCHIR
 ICPAK M/NO. 4388
 AG.DIRECTOR FINANCE

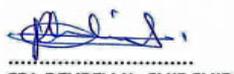

 CPA OBADIAH K. KEITANY, MBS.
 ICPAK M/NO. 3055
 CHAIRPERSON OF THE SCHEME

5.1 Statement of Financial Position

As at 30 th June, 2025			
	Note	2024/2025 Unaudited Kshs 000	2023/2024 Audited Kshs 000
Assets			
Current Assets			
Cash and Cash Equivalents	5	386,925	371,808
Current Receivables	6	85,306	80,382
		472,232	452,190
Non-Current assets			
Long Term Receivables	7	481,674	491,316
Total Assets		953,906	943,506
Liabilities			
Current Liabilities		-	-
Non-Current Liabilities		-	-
Total Liabilities (B)		-	-
Net Assets		953,906	943,506
Represented By:			
Mortgage Revolving Fund		802,958	732,958
Car Loan Revolving Fund		44,194	114,194
Accumulated Surplus		106,754	96,354
Net Assets		953,906	943,506

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 CPA MARJAN H. MARJAN, MBS.
 ICPAK M/NO.2786
 COMMISSION SECRETARY


 CPA REUBEN K. CHIRCHIR
 ICPAK M/NO. 4388
 AG.DIRECTOR FINANCE.


 CPA OBADIAH K. KEITANY, MBS.
 ICPAK M/NO. 3055
 CHAIRPERSON OF THE SCHEME

5.2 Statement of Cash Flow

As at 30 th June, 2025			
	Note	2024/2025	2023/2024
		Unaudited	Audited
		Kshs 000	Kshs 000
Cash flows from Operating Activities:			
Receipts			
Interest received	1	12,236	9,556
Other Income	2	17,310	15,462
Total Receipts		29,546	25,018
Payments			
Scheme Administrative costs	3	(17,311)	(15,463)
Taxation	4	(1,836)	(1,433)
Total Payments		(19,146)	(16,896)
Net Cash Flow from Operating Activities		10,399	8,122
Changes in Working Capital:			
(Increase)/Decrease in Current Receivables	6	(4,924)	(78,306)
Net Cash Flow from Operating Activities		(4,924)	(78,306)
Cash flows from Investing Activities:			
Long Term Receivables	7	9,642	(11,222)
Net Cash Flow from Investing Activities		9,642	(11,222)
Cash flows from Financing Activities:			
Receipts into the Mortgage Scheme	13	-	3,000
Receipts into the Car Loan Scheme	13	-	-
Net Cash Provided by Financing Activities		-	3,000
Net Increase in Cash & Cash Equivalent		15,117	(78,405)
Cash & Cash Equivalent at 1st July	5	371,808	450,213
Cash & Cash Equivalents at 30th June		386,925	371,808

5.3 Statement of Comparison of Budget & Actual

For the Period Ended 30 th June, 2025				
	IEBC Mortgage Scheme	IEBC Car Loan Scheme	Accumulated Surplus	Total
	KShs. 000	KShs. 000	KShs. 000	KShs. 000
Balance as at 30th June, 2022	714,958	114,194	80,396	909,548
Surplus for the Year -Mortgage Scheme	-	-	5,255	5,255
Surplus for the Year -Car Loan Scheme	-	-	2,580	2,580
National Treasury Funding	15,000	-	-	15,000
Balance as at 30th June, 2023	729,958	114,194	88,232	932,384
Surplus for the Year -Mortgage Scheme	-	-	5,411	5,411
Surplus for the Year -Car Loan Scheme	-	-	2,711	2,711
National Treasury Funding	3,000	-	-	3,000
Balance as at 30th June, 2024	732,958	114,194	96,353	943,505
Surplus for the Year -Mortgage Scheme	-	-	8,049	8,049
Surplus for the Year -Car Loan Scheme	-	-	2,352	2,352
Inter-Scheme transfers	70,000	-70,000	-	-
National Treasury Funding	-	-	-	-
Balance as at 30th June, 2025	802,958	44,194	106,754	953,906



CHAPTER 6

APPENDICES

Appendix 1:

External Elections and Support

S/No	Organisation	Category	Type of Request
1	African Public Sector Human Resource Management Network (Kenya Chapter)	Aps-HRMN (Kenya Chapter)	Election
2	Kenya Karate Federation	Sports Federation	Election
3	Jamhuri Diaspora Awards	Ministry of Foreign Affairs	Support
4	Muslim Academy Comprehensive School	School	Election
5	Pharo School Nairobi	School	Election
6	Kenya Youth Inter-County Sports Association (KYISA)	Sports Organization	Election
7	Destiny Premier Academy	School	Election
8	Mbeere North Technical & Vocational College	School	Election
9	Michuki Technical Training Institute	School	Election
10	Invergara Club	Club Election	Election
11	Tenri Primary School	school	Election
12	Moi Primary School, Thika	school	Election
13	Boxing Federation of Kenya	Sports Federation	Election
14	St Bakhita School	School	support
15	Foresight Academy	School	Election
16	Jawabu School	School	Election
17	Lions School Embu	school	Election
18	Mandera Junior Integrated Academy	Club Election	Election
19	Impala Club Official Elections	school	Election
20	Pwani University	Club Election	Election
21	Kenya Red Cross Society	Union	Election
22	Embu Library Union for the visually impaired persons	School	Election
23	The Technical University Of Kenya	Association	Election
24	Ngei Estate Phase 2 Langata	School	Election
25	AFC Leopards Sports Club	School	Support
26	The Kitale National Polytechnic	School	Support
27	Wilson Mutumba Women Group	Group	Election
28	Pentecostal Assemblies of God	CITAM Election	Election
29	Kenya University Sports Federation	Federation	Election
30	FKF Elections	Football Federation	Election

S/No	Organisation	Category	Type of Request
31	Kenya Taekwondo Federation	Sports Federation	Election
32	Kwale Old Boys Association	Association	Election
33	Gor Mahia Football Club	Association	Election
34	Kenya Security Industry Association	Association	Election
35	Kenya Editors Guild	Association	Election
36	County Assemblies Forum	Scheme	proposal
38	Kenya Railways Staff Retirement Benefits Scheme (KRSRBS)	Association	Election
39	Riverbank PEFA South B Academy	sports Club	Election

Appendix 2:

Specification of Electoral Materials in Preparation for the 2027 General Elections

S/No	Item description	Specs Status
1	Masking Tape	Use Previous Specs
2	White Cotton Tape	Use Previous Specs
3	Branded Polling Station Arrow – Left	Use Previous Specs
4	Branded Polling Station Arrow – Right	Use Previous Specs
5	Branded Constituency Tallying Centre Banner	Use Previous Specs
6	Branded Polling/Registration Centre Banner	Use Previous Specs
7	Branded County Tallying Centre Banner	Use Previous Specs
8	Rubber Bands	Use Previous Specs
9	Packaging Boxes – Small	Use Previous Specs
10	Packaging Boxes – Medium	Use Previous Specs
11	Packaging Boxes – Large	Use Previous Specs
12	Packaging Tapes	Use Previous Specs
13	Badges	Use Previous Specs
14	Ball Point Pens Black & Red	Use Previous Specs
15	Sisal Twine	Use Previous Specs
16	Voter Registration Book	Use Previous Specs
17	Voter's Acknowledgement Slip	Use Previous Specs
18	Election Forms	Use Previous Specs
19	Registration Forms	Use Previous Specs
20	Tamper-Proof Envelope	Use Previous Specs
21	Hacksaw Blade	Use Previous Specs

S/No	Item description	Specs Status
22	Branded Reflective Jackets	Use Previous Specs
23	Rubber Stamps	Use Previous Specs
24	Calculator	Use Previous Specs
25	Stamp Pad	Use Previous Specs
26	Stamp Pad Ink	Use Previous Specs
27	1 TB Hard Disk	Use Previous Specs
28	2 TB Hard Disk	Use Previous Specs
29	Marker Pen	Use Previous Specs
30	Branded Envelope-A3	Use Previous Specs
31	Branded Envelope-A4	Use Previous Specs
32	Plastic Ruler	Use Previous Specs
33	Glue Stick 40gms	Use Previous Specs
34	Flip Chart	Use Previous Specs
35	Box File	Use Previous Specs
36	Branded Field Notebooks	Use Previous Specs
37	Dummy Ballot Papers for Training	Use Previous Specs
38	IEBC Branded Indelible pen	Use Previous Specs
39	Security Seal –IEBC Official Green(serialized)	Use Previous Specs
40	Hire of forklifts	Use Previous Specs
41	Provision of Hire of Venue, Accommodations and Conference Facility Services	Use Previous Specs
42	Procurement of A4 Printing Papers	Use Previous Specs
43	Polling Day Diary - Training	Use Previous Specs
44	Polling station dairy	Use Previous Specs
45	Nomination Guide	Use Previous Specs
46	Elections Results Management Framework	Use Previous Specs
47	Election Manual	Use Previous Specs
48	Returning Officers Guide	Use Previous Specs
49	Presiding Officer guide	Use Previous Specs
50	Operational or Instruction Manuals; Training Manual	Use Previous Specs
51	Power Cables	Use Previous Specs
52	Projectors	Use Previous Specs
53	Branded Polling Booth	Use Previous Specs
54	Branded Ballot Boxes	Use Previous Specs
55	Kyocera Taskalfa 3051 Ci Tonner	Use Previous Specs
56	Transport Services	Use Previous Specs
57	Ballot Papers	Use Previous Specs
58	Tactile folders (braille ballot papers)	Use Previous Specs
59	Statutory Forms to be used at Polling Station - A series	Use Previous Specs
60	Register of Voters	Use Previous Specs
S/No	Item description	Specs Status

61	Result Declaration Forms to be used at Constituencies- est ten Candidates and two A3 per Constituency for MNA, SEN, GOV, CWMNA and Pres	Use Previous Specs
62	Result Declaration Forms to be used at Counties - est ten Candidates and five A3 per County for SEN, GOV, CWMNA and Pres	Use Previous Specs
63	Result Declaration Forms to be used at the National Tallying Centre	Use Previous Specs
64	Certificate of Elected Candidate	Use Previous Specs
65	Cleaning of IEBC reflector Jackets	Use Previous Specs
66	Rechargeable Solar Lamps	Review on progress
67	Forklift 3-ton LPG Gas Cylinder	Review on progress

Appendix 3:

Partners and stakeholder engagements

S/No.	Activity
1	Meeting with the Electoral follow-up mission
2	Participation in the Women's International Day
3	National Diversity & Inclusivity Awards & Recognition (DIAR)
4	Peoples Dialogue Forum
5	Bilateral Meeting -IEBC & UNDP
6	Invitation to W/shop on ICT 2027 Election Roadmap
7	Online meeting between the diaspora technical working group and IEBC
8	Directorate's presentation during Commissioners' induction
9	Young Parliamentarian Association
10	Courtesy Call by National Youth Leader- Inter-Party Forum Team
11	Customer Experience Centre Committee meetings
12	Centre for Moots & Research-Africa
13	Uamuzi Foundation
14	Media Tour and Orientation
15	Entry Meeting for In-Year Audit FY 2024/25
16	PETRAD AID
17	Courtesy meeting with Prime Cabinet Secretary and Cabinet Secretary, MFA & Diaspora Affairs
18	Universities and Colleges Students Peace Association of Kenya (UCSPAK)

Appendix 4:

Court Decrees & Cost Awarded Against the Commission

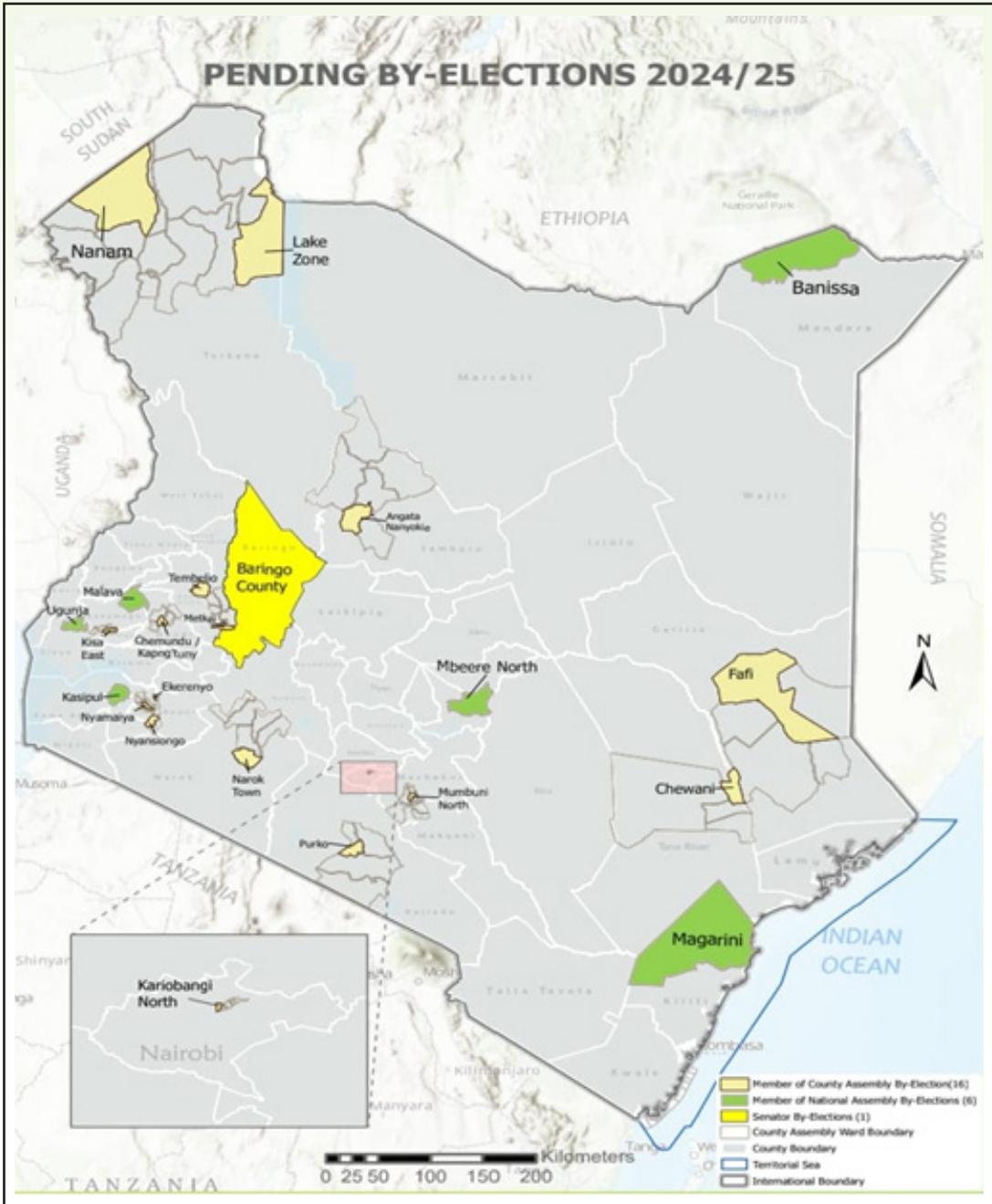
S/No	Case Description	Name of Advocate on Record	Decretal Amount	Costs	Total Amounts	Date of Judgment
1.	Nairobi Civil Suit No. Eo85 Of 2020 -Scanad Kenya Limited -V- IEBC	Abdullahi Gitari & Co. Advocates	245,002,620	3,040,045	195,567,620.00	26 th April, 2021
2.	Nairobi CMCC No.3364 Of 2006 Zeliang Yang -V -Hon. Attorney General	Attorney General	512,710	68,510	581,210.00	19 th April, 2017
3.	Kericho Employment And Labour Relations Court, Cause No.35 Of 2018 Stephen Kibet Ngeno -V- IEBC	Murugu Rigoro & Co. Advocates	3,835,380	395,383	4,230,763.00	1 st February 2019 - (Appeal Pending In Court
4.	HCCC No.160 Of 2014- Kenafic Diaries Manufacturers Limited -V- IEBC	Lubulellah & Co. Advocates	17,477,732	-	17,477,732.00	18 th February, 2020
5.	Nairobi CMCC No.3178 Of 2014 Next Technologies -V- IEBC	Amolo & Gacoka Advocates	9,013,392	245,675	9,259,067.00	2 nd July, 2019
6.	Supreme Court Petition No. 26 Of 2018- Abdirahman Ibrahim Mohamud -V- Mohamed Ahmed Kolosh, IEBC	Mukele Moni & Co. Advocates	-	3,463,435	3,463,435.00	14 th October, 2020
7.	Nairobi Court Of Appeal No.15 Of 2018 Abdirahman Ibrahim Mohamud -V- Mohamed Ahmed Kolosh, IEBC	Mukele Moni & Co. Advocates	-	1,333,965	1,333,965.00	10 th December, 2020
8.	Nairobi High Court Petition No. 4 Of 2017 Abdirahman Ibrahim Mohamud -V- Mohamed Ahmed Kolosh, IEBC	Mukele Moni & Co. Advocates	-	1,500,000	1,500,000.00	2 nd March, 2018
9.	Bungoma CMCC No.272 Of 2015 Edgar Kinyanjui Njiriri T\A Planet Hotel -V- IEBC	J.O. Juma &Co Advocates	-	195,000	195,000.00	17 th December, 2018
10.	Nairobi Judicial Review No.302 Of 2015 Office Technologies -V- IEBC	Lubulellah &Co. Advocates	7,243,568		7,243,568.00	17 th December, 2018
12.	Supreme Court Pet No. 21 Of 2018- Gideon Sitelu Konchella -Vs- IEBC & Others	Kilukumi & Co Advocates	-	1,623,150	1,623,150.00	12 th March, 2020
13.	In The Court Of Appeal Pet No. 21 Of 2018- Gideon Sitelu Konchella -Vs- IEBC & Others	Nchogu, Omwanza & Nyasimi Advocates	-	1,820,475	1,820,475.00	4 th December, 2020

S/No	Case Description	Name of Advocate on Record	Decretal Amount	Costs	Total Amounts	Date of Judgment
14.	High Court Pet No. 29 Of 2019- Julius Lekakeny Ole Sunkuli –Vs- IEBC & Others	Nchogu, Omwanza & Nyasimi Advocates	-	2,230,475	2,230,475.00	21 st July, 2020
15.	Nairobi ELRC No. E021 Of 2023-Hanson Mugo Njuki –Vs- IEBC	Garane & Somane Advocates	-	-	-	4 th August, 2023
16.	JR MISC.APPL No. E0332 Of 2021- Republic-Vs-IEBC, Ex-Parte Next Technologies	Nyiha, Mukoma & Co. Advocates	622,594	-	622,594.00	14 th July, 2021
17.	Marimanti Election Pet. No. 1 Of 2017 Njeru Benson Mwangangi & 2 Others –Vs-IEBC	J.K. Kibicho & Co. Advocates	-	149,600	149,600.00	29 th July, 2021
18.	Nairobi High Court- Jr No. E1129 Of 2020-Republic & Nyabaro Onditi –V- IEBC	Jackson Omwenga & Company Advocates	3,084,667	30,000	3,115,967.00	20 th September, 2023
19.	Nairobi Chief Magistrate Court Civil Case No. 2587 Of 2022- Soloh Worldwide Inter-Enterprises Ltd –V- IEBC	Biwot & Mugeni Advocates	Principal Mount = 2,900,000.00 And Interests At 12% From 6/08/2017 To 18/03/2024 Of 2,302,600 Total= 5,273 = 980.00	Costs Taxed At = 237,800.00	5,511,780.00	15 th December, 2023,
20.	Meru H.C. Cons. Pet. No E006 Of 2022- Joseph Karithi Ben –Vs- IEBC & 4 Others	C.B Mwangela & Co. Advocates	-	233,220	233,220.00	22 nd June, 2023
21.	Nairobi CMCC No. 8162 Of 2017 – InfoTrack Research And Consulting Ltd –V- IEBC	Echesa & Bwire Advocates Llp	2,220,658	238,575	2,459,233.00	1 st April, 2022
22.	Nairobi HC Election Appeal No.5 Of 2018- Amani National Congress & Another –Vs- IEBC And Another	Keengwe & Co. Advocates		867,955	867,955.00	22 nd October, 2024
23.	Nairobi ELRC Pet No. 13 Of 2023-Eliud Muema Mumo –Vs-IEBC	Garane & Somane Advocates	531,564	325,956	857,520.00	7 th November, 2024
24.	Nairobi ELRC No. E484 Of 2018- Abdirahaman Bilacha Issak –Vs- IEBC	G & A Advocates Llp	-	-	-	3 rd October, 2024
25.	Garsen Election High Court Election Petition No. E001 Of 2022- Hussein Tuneya Dado –Vs- IEBC & 2 Others	Kioko, Munyithya, Ngugi & Co. Advocates	-	3,140,000	3,140,000.00	3 rd March 2023- Judgement 26 th September 2024- Decree

S/No	Case Description	Name of Advocate on Record	Decretal Amount	Costs	Total Amounts	Date of Judgment
26.	Malindi Court Of Appeal Election Petition Appeal No. E002 Of 2023- Hussein Tuneya Dado –Vs- Iebc & 2 Others	Kioko, Munyithya, Ngugi & Co. Advocates	-	-	-	7 th July, 2023 Judgement
27.	Nairobi HCC No. 163 Of 2014 Konnexion Limited -Vs- IEBC	Lubulellah & Associates Advocates	152,261,324.00	-	152,261,324.00	16 th December, 2024
28.	Migori High Court Misc App No. E236 Of 2023- Orego Odhiambo Advocates -Vs- IEBC	Rapando & Odunga Advocates	812,000.00	-	812,000.00	13 th February, 2025
29.	Kapsabet Election Petition No. E004 Of 2022- Bett Anne Jepleting –Vs- IEBC & 3 Others	Kihara & Wayne Advocates	-	300,000.00	300,000.00	5 th March, 2025
30.	Naivasha CMCC No. E233 Of 2024 – Kimiru Chege –V- IEBC	Nzavi & Co. Advocates	1,725,650.00	178,000.00	1,903,650.00	25 th April, 2025
Total			470,521,773	21,322,418	438,558,436	

Appendix 5:

Pending By-Elections Map



Appendix 6:

Summary of External Elections and CSR

County	External Elections	Corporate Social Responsibility
Mombasa	<ul style="list-style-type: none"> Kenya Red Cross and Kenya Coast National Polytechnic 	<ul style="list-style-type: none"> Conducted elections; MM Shah Academy, Mary Joy Academy and PCEA Makupa Academy elections Joined the community in the water tanks cleaning in Likoni constituency
Kwale	<ul style="list-style-type: none"> Kenya Red Cross Society Kinango Teachers Training College 	
Kilifi	<ul style="list-style-type: none"> Th Kenya Red Cross Society Pwani University Kenya Medical Training College 	<ul style="list-style-type: none"> Participated in a Tree planting activity during the Tree planting day. Conducted elections for Shariani Primary School, Kizurini Primary.
Lamu	Kenya Red Cross Society	
Wajir	Wajir Polytechnic	Conducted elections for Wajir Girls Primary and Sanbuley Secondary school.
Embu	<ul style="list-style-type: none"> Mbeere North Technical and Vocational College elections Embu Library Union for the Visually Impaired AGM elections. Kenya Red Cross Embu Branch. 	<ul style="list-style-type: none"> Joined the Embu County team for tree planting Conducted elections for Millbrook Student Council elections, Lions School Student Council elections, Tenri School, and Participated in world suicide prevention day walk organised by Cynert Hospital and Rehabilitation Centre- Embu.
Kitui	<ul style="list-style-type: none"> KMTC Mwingi Campus. Kenya Red-cross in Kitui central 	<ul style="list-style-type: none"> Donated towards the Commission's children's home visit in Nairobi. Conducted elections for St Gabriel Primary School students, Mwingi Central Constituency and Maranatha School, Kitui Central Constituency
Nyeri	<ul style="list-style-type: none"> Nyeri National Polytechnic Mukurwe-ini Technical Students Elections. Small-scale tea growers Kenya Red Cross 	Tree planting at the chief's camp and Mathira West Sub-County headquarters.
Nyandarua	<ul style="list-style-type: none"> Kenya Red Cross, Olkalou ranch Nyandarua National Polytechnic 	<ul style="list-style-type: none"> Conducted Olkalou secondary school student elections and planting of trees Conducted sensitisation for Hezta schools' pupils on the conduct of elections, elections and tree planting

County	External Elections	Corporate Social Responsibility
Kirinyaga	<ul style="list-style-type: none"> • Law Society of Kenya, • Kenya Tea Development Agency, • Kenya Red Cross, • Kenya Ports Authority, and • Ndia Institute 	
Kiambu	<ul style="list-style-type: none"> • Director for Kenya Tea Development Agency (KTDA), Theta • Director for Tea Board of Kenya (TBK), Ndarugu • Kabete National Polytechnic • 5 tea factories, namely, Kambaa, Kagwe, Theta, Mataara, Gachege • AFC Leopards Sports Clubs 	<ul style="list-style-type: none"> • Conducted elections for Limuru Town Comprehensive School for student councils
Nyeri	<ul style="list-style-type: none"> • Nyeri Technical Training Institute • Mukurwe-ini Technical • Kenya Red Cross 	<ul style="list-style-type: none"> • Participated in the tree planting at the chief's camp and Mathira West Sub-County headquarters.
Laikipia	<ul style="list-style-type: none"> • Kenya Red Cross Society, • Three River Academy, and • Nyahururu Elite Junior School 	
Nakuru	<ul style="list-style-type: none"> • Kenya Red Cross. • LSK Elections • Kenya University Sports Federation (KUSF) at Kabarak University, • Small traders' associations and • Nakuru Teachers' SACCO • Tumaini Jitegemee Academy 	,
Narok	<ul style="list-style-type: none"> • Narok County Welfare staff, • Maasai Mara Technical, • Kenya Red Cross Society and • Narok South Technical Institute. 	<ul style="list-style-type: none"> • Conducted elections for; Masaantare primary school
Kajiado	<ul style="list-style-type: none"> • The Maasai National Polytechnic Students Council, • Kenya Red Cross Society, 	<ul style="list-style-type: none"> • Conducted elections for Beacon of Hope School, Moi Girls Isinya High School, Ark Junior Academy, Isinya Primary and Junior Secondary School and Kitengela International Schools. • Participated in the tree planting in partnership with the Ministry of Interior and Coordination during the tree planting day in Mashuru and Isinya Sub-County

County	External Elections	Corporate Social Responsibility
Kericho	<ul style="list-style-type: none"> • Kericho County Red Cross Elections, • Tea Board of Kenya, • Kenya Tea Development Agencies, • Momul Factory company and • Belgut Technical Training Institute Satellite 	<ul style="list-style-type: none"> • Conducted elections for Frontier Pioneer school, Kericho • Academy and Kericho Club
Kakamega	<ul style="list-style-type: none"> • Masinde Muliro University of Science and Technology, • Bushiangala Technical Training Institute, • Lugari Teachers Training College, • Kongoni Technical Vocational College, • Bukura College of Agriculture, • The Church of God • The Law Society of Kenya 	<ul style="list-style-type: none"> • Participated in the National tree planting exercise. • Conducted elections for Bulimbo Girls' High School students in Kakamega
Homa Bay	<ul style="list-style-type: none"> • The Law Society of Kenya, • Kenya Red Cross, and • Retired Disciplined Forces Welfare Association. 	
Nairobi	<ul style="list-style-type: none"> • Kabete National Polytechnic, and • Kenya Magistrates and Judges Association High Court representative to the Judicial Service Commission 	<ul style="list-style-type: none"> • Conducted elections for: Nairobi County Children Assembly, Njeri Maria Foundation in Starehe, Kenya Children Assembly in the Sub-County in Embakasi North, Sub-County Children Assembly in Umoja 1 Estate, Donholm Primary School and Kiota School grade two pupils • Donated foodstuffs and bottled water during the Ghetto Foundation • Participated in tree planting at the ACC Kasarani office • Participated in a tree planting drive with the public on tree planting day in Embakasi • Participated in tree planting at the Karura Forest Community Initiative • Donated sanitary towels to needy girls in the Mathare A area

Acknowledgement

Technical Working Committee

S/No.	Name	Position
1.	Ruth Kulundu	Deputy Commission Secretary- Operations
2.	Dr. Meshack K. Lomoywara	Ag. Director Research Electoral Boundaries & Risk Management
3.	Jackline Osiemo	Manager Training
4.	Ruth Makuthu	Ag. Manager Legal Reforms, Political Parties Liaison and Campaign Financing
5.	Irine Kyatu	Ag. Manager Boundaries
6.	CPA Fred Kariuki	Ag. Manager Internal Audit & Compliance
7.	CPA Elizabeth Omolo	Senior Strategy and Monitoring & Evaluation Officer
8.	Benard Onyango	Senior Elections Officer, Ruiru Constituency
9.	Abdi Roba	Senior Elections Officer, Embakasi North
10.	Mohammed Shee	Accountant
11.	Chris Musumba	Ag. Senior Public Relations and Events Officer
12.	CPA Clifford Rono	Ag. Senior Financial Accountant
13.	Linus Onyango	Ag. Senior Risk and Elections Security Officer
14.	Daniel Mathenge	Website Administrator and Content Officer
15.	Paul Yego	Surveyor
16.	George Guchu	Database Management Officer
17.	Isaiah Langat	ICT Officer
18.	William Kahindi	Data Analyst
19.	Dickson Makachia	Strategy Officer
20.	Ismail Isak	Geo-database Administrator
21.	Carolie Nkatha	Procurement Officer
22.	Ramadhan Ali	GIS Analyst
23.	Ruth Kamau	Senior Office Administrator
24.	Beatrice Shivachi	Assistant Officer Administrator



Vision

A credible electoral management body that meets the democratic aspirations of the people of Kenya.

Mission

To conduct transparent, efficient, and impartial elections; and undertake boundary delimitation for equitable representation and sustainable democracy.

Core Values

Adherence to the rule of law

Inclusivity

Integrity

Accountability

Teamwork

Innovativeness

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